### CITY OF MANHATTAN BEACH DRAFT MINUTES OF THE REGULAR MEETING OF THE PLANNING **COMMISSION AUGUST 22, 2007**

A regular meeting of the Planning Commission of the City of Manhattan Beach was held on 1 Wednesday, August 22, 2007, at 6:35p.m. in the City Council Chambers, City Hall, 1400 2 Highland Avenue. 3

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#### **ROLL CALL**

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Chairman Bohner called the meeting to order.

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9 Members Present: Lesser, Powell, Schlager, Chairman Bohner

Members Absent: 10 None

Staff: Richard Thompson, Director of Community Development 11

Eric Haaland, Associate Planner 12 Angelica Ochoa, Assistant Planner 13 Esteban Danna, Assistant Planner 14 Sarah Boeschen, Recording Secretary 15

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#### **APPROVAL OF MINUTES** August 8, 2007

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Commissioner Lesser requested that page 12, line 14 of the August 8 minutes be revised to state: "Commissioner Lesser requested that restated his feeling is that there should be consistency . . . "

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22 Commissioner Lesser requested that page 12, line 35 be revised to state: "Commissioner Lesser suggested allowing increasing an increase in the number of samples to three or five per person, 23 based upon the wine tasting hours at other retailers." 24

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Commissioner Lesser requested that page 17, line 4, be revised to state: "Commissioner Lesser commented that the goal of the Mansionization Committee was to reach a compromise for between people who feel very strongly there should be no limits on property rights and for other people who feel that there is a fundamental problem with new large homes . . . "

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Commissioner Lesser requested that page 17, line 9 be revised to state: "... remodels was a good balance between people who wanted a lower threshold and those that felt a greater threshold was appropriate, but he would consider a lower threshold."

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35 Commissioner Lesser requested that page 18, line 24 be revised to state: ". . . members of the public be able to address the specific points as the first two proposals are discussed. . . " 36

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Commissioner Seville-Jones requested that the spelling of the word "approve" be corrected on 38 page 8, line 6, and page 13, line 27. 39

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41 Commissioner Seville-Jones requested that the spelling of "Bacchus" be corrected to "Baccus" on page 12, line 29. 42

August 22, 2007

Page 2

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Commissioner Seville-Jones requested that page 22, line 12, be revised to state: "... she would like to consider a condition that accessory structures be required to have . . . " 3

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Commissioner Powell requested that page 7, line 2 be corrected to read: "Commissioner Powell stated that a box like box-like bulky structure could be have been built on the site with no articulation.

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9 Commissioner Powell requested that page 21, line 13 be revised to read: "He said that he feels an additional a front yard setback requirement of 6 percent is acceptable." 10

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Commissioner Powell requested that the wording on page 21, line 16, be revised to read: "He 12 commented that he had a question regarding the number of 33' by 105' lots are in Area District 13 HH questioned whether 35' by 105' lots are typical lots." 14

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A motion was MADE and SECONDED (Lesser/Powell) to APPROVE the minutes of August 8, 16 2007, as amended. 17

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AYES: Lesser, Powell, Schlager, Seville-Jones, Chairman Bohner 19

20 NOES:

- ABSENT: None 21
- 22 ABSTAIN: None

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#### **AUDIENCE PARTICIPATION** None

None

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#### **PUBLIC HEARINGS**

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06/0726.1 Consideration of a Use Permit and Vesting Tentative Parcel Map 68336 for Proposed Construction of a Mixed-Use Building With Two Commercial Condominium Units and two Residential Condominium Units at 930 Manhattan Beach Boulevard

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Associate Planner Eric Haaland summarized the staff report. He stated that the proposal includes a single 4,907 square foot three-story building with 891 square feet of non-retail commercial space and two residential condominium units. He indicated that the project does conform to the Zoning Code requirements including parking, height, and landscaping, with one issue regarding the setbacks. He stated that the project use appears to be consistent with the surrounding area. He stated that the subject site is located in a low intensity commercial area and would be appropriate for residential use. He said that conformance with all residential setbacks is proposed, although, there are support posts proposed along the west property line adjacent to the primarily residential portion at the driveway. He said that staff feels it is appropriate to allow the

August 22, 2007

Page 3

1 posts at the commercial setback rather than the residential setbacks since they would otherwise obstruct the primary project driveway which does access at least one commercial parking space. 2 He indicated that the proposed development includes a third story, which is not the case for most 3 buildings in the area. He stated, however, that the project has an open design that includes open 4 deck areas. He stated that the third story includes a majority of open area including decks and a 5 planter limiting the mass of the third level. He indicated that the parking design has been 6 approved by the City's Traffic Engineer and does comply with the City's Code. He stated that 7 the design does not promote cars backing out onto Manhattan Beach Boulevard. He indicated 8

9 that staff is recommending that the Commission adopt the draft Resolution approving the 10 proposal.

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In response to a question from Commissioner Powell, Associate Planner Haaland indicated that the encroachment of the posts into the setback as proposed would not require a Variance request if it was determined that the commercial development standard is applicable.

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In response to questions from Commissioner Lesser, Associate Planner Haaland commented that staff has taken the position that a commercial component is necessary to be included with the project. He indicated that less commercial space is proposed than is currently located at the site. He commented that staff feels the amount of commercial is acceptable in this case and has a substantial visible presence from the street perspective. He stated that the applicant feels that the commercial spaces can be functional. He indicated that staff has tended to allow the commercial standards to apply for buildings with both commercial and residential uses that share vents, shafts, trash, and utility items. He said that staff feels it is appropriate to apply the commercial standards for the driveway setback since the driveway does serve the building including the commercial component. He commented that the proposed posts would not be a detrimental change to the neighbor to the west, as the existing development has a solid wall that has more bulk than the proposed posts.

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In response to a question from Chairman Bohner, Associate Planner Haaland stated that a retail use could not locate in the commercial portion of the development, as it would only be zoned for office or personal services because of parking requirements. He pointed out that a medical office would not be permitted to locate in the commercial units.

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In response to a question from Commissioner Lesser, Associate Planner Haaland indicated that mixed use projects are encouraged at the subject location.

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In response to a question from Commissioner Schlager, Associate Planner Haaland said that the two commercial units could be combined into a single space.

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Commissioner Schlager commented that it is reasonable to assume that a single person would occupy one of the small office spaces. He stated, however, that a space of 891 square feet would

August 22, 2007

Page 4

be more conducive of a business rather than a home office type use and would be more likely to result in parking issues.

In response to a question from Commissioner Seville-Jones, Associate Planner Haaland commented that the draft Resolution specifically prohibits medical office use for the commercial units because staff is certain that such requests will be received.

Commissioner Seville-Jones asked whether staff has a concern regarding whether the parking ratio would be functional with two separate businesses of 434 and 457 square feet sharing only three parking spaces. She asked if the parking ratio assumes larger businesses.

Associate Planner Haaland commented that the parking ratio does not have a threshold based on square footage for each business. He indicated that the two commercial units are not limited to two tenants, and they could be occupied by a single larger tenant or three or four smaller tenants. He said that the Code only specifies one parking demand ratio for the type of use.

In response to a question from Commissioner Seville-Jones, Associate Planner Haaland indicated that the proposal is for two separate condominium unit ownerships, but the tenancies are not specified.

Patrick Killen, the project architect, indicated that there would be a setback of approximately 33 feet for the residential components off of Manhattan Beach Boulevard and an 11 foot setback to the south. He described the design of the building. He stated that there are methods of cantilevering the structure if the columns were required to be eliminated. He indicated that the columns would consist of four 5 foot beams from the face of the building that would extend west to the property line. He said that a full height masonry wall is proposed along the property line, and the columns would be buried within the wall. He indicated that the neighborhood is very mixed with a number of buildings with office or commercial space on the ground floor and residences above. He commented that Manhattan Beach Boulevard is an appropriate location for additional mixed use projects because there are existing buildings with both commercial and residential components. He stated that it is appropriate to have the commercial on the street front with the residential behind.

In response to a question from Commissioner Schlager, Mr. Killen indicated that the commercial parking spaces would all be full size.

 In response to a question from Commissioner Seville-Jones, **Mr. Killen** said that it is possible that the pet grooming studio would relocate to the building when it is reconstructed. He stated that office use is proposed for the upper levels. He commented that possibly uses such as a hair studio or an insurance agency would locate at the site. He indicated that any potential use would be required to be a personal service or general office.

August 22, 2007 Page **5** 

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In response to a question from Commissioner Seville-Jones, **Mr. Killen** commented that it was decided to include two commercial units in order to break up the massing at the front. He commented that the proposal is similar to the pattern of surrounding developments. He indicated that they attempted to have the square footage be located near the outside rather than in the interior of the structure.

Commissioner Lesser commented that he has a concern with the functionality of the small office spaces on the upper level.

**Mr. Killen** commented that there are many small office uses of approximately 300 square feet in the City, and there is a demand for small office spaces.

Chairman Bohner opened the public hearing.

 **Joseph DiMonda**, a resident of 3<sup>rd</sup> Street, stated that the concept of mixed use is a good idea and may help to get people to walk rather than drive in their cars. He said that the project would be a good addition to the boulevard, and it is difficult to find small office spaces in the City. He indicated that the issue of applying commercial or residential standards for such projects does need to be addressed. He suggested that the guest parking spots for the residential uses possibly be allowed to be shared with the commercial components. He commented that parking is always an issue on small commercial lots, and parking needs to be addressed if mixed use projects are to be encouraged. He said that he feels the project would be a great addition to the street.

 **Scott Yanofsky**, a resident of the 300 block of Larsson Street, said that he feels it is a great project. He said that Manhattan Beach Boulevard needs to be cleaned up, and he supports the concept of mixed use. He commented that mixed use developments are very common in New York. He commented that he feels the small office spaces would be an appropriate size for small businesses, and the occupants would regulate the use so that only one person is at the office at any one time.

**Patricia Kelly**, the owner of the property to the east of the subject site, stated that she supports the goal of developing mixed use, especially on Manhattan Beach Boulevard. She indicated that her property line backs up to an existing three story wall on the other side adjacent to Manhattan Vision. She said that she is concerned about her property being closed in between two large walls if the project is built. She commented that there are single owners of the adjacent units whose project values could be impacted. She indicated that the proposal would change the nature of the street, and the impact to her property is uncertain. She suggested that the properties within the block rather than only the immediately adjacent properties need to be considered as projects are analyzed.

August 22, 2007 Page 6

Commissioner Schlager thanked **Ms. Kelly** for speaking and indicated that the Commission would not be aware of the issues she described without her input. He commented that the City is attempting to encourage open architecture, light and air being maintained with projects including this one. He commented that such input is invaluable.

Chairman Bohner closed the public hearing.

Commissioner Seville-Jones indicated that she is concerned about parking with the subject proposal. She stated that the occupants of the proposed offices most likely would not be at the site all of the time, which would ease the demand for the parking spaces. She stated that she would not want to see Manhattan Beach Boulevard only include office spaces. She said that she would like to see more retail along Manhattan Beach Boulevard as development along the street moves forward. She said that there is a desire in the City for small office uses, and the design of the project is attractive. She commented that she does not have a concern with the columns as proposed, and they would allow the driveway to provide a sufficient turning radius. She stated that the setbacks conform with the residential standards; would allow for light and air; and would not be intrusive on the neighboring properties. She indicated that she also feels that a buffer would be maintained between the commercial and residential uses.

Commissioner Schlager stated that he supports the project and feels it is a wonderful design. He commented that he can relate to the concern of **Ms. Kelly** regarding her property being enclosed. He pointed out, however, that the City is very densely populated. He indicated that the proposed design is very open, less massive and very unobtrusive. He said that the parking as proposed would be an improvement to the existing condition at the site and would provide better safety. He stated that he would like to see continued improvements for entering and exiting driveways along Manhattan Beach Boulevard in order to improve safety, and he feels the subject project provides a viable solution.

 Commissioner Lesser said that he supports the project with some reservations. He said that he supports mixed use to encourage walking and more community involvement. He pointed out that the subject block already includes mixed use developments. He commented that he feels the concern regarding encroachment into the setback is balanced by the benefit of the columns allowing for free flow of movement in the parking area. He said that he feels it is appropriate in this instance to allow the commercial standards to apply. He said that he has a concern with the functionality of the office uses and shares the concerns of Commissioner Seville-Jones regarding the parking. He stated that based on the small size of the office space, he believes that they have to defer to staff that the City's standards for such office uses would be sufficient. He indicated that he appreciates the articulation that is provided with the design, and he feels it will allow for air flow and light to be maintained. He commented that he also does not feel the residential component would be detrimental to the commercial uses because of the predominance of the commercial frontage.

August 22, 2007 Page 7

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Commissioner Powell stated that he supports the project. He commented that the Commission must look at the impact on surrounding properties with blocking sunlight and air flow. He stated that the design would provide articulation and would be an upgrade to the street. He indicated that he also supports mixed use. He commented that he does not have a concern with residential uses being detrimental to the commercial uses for this project, as the local commercial and high density residential zones are compatible. He stated that he does not feel the encroachment of the posts into the setback is a great concern, and it is critical for the subject design. He indicated that the design does comply with Code requirements relative to use, height, floor area, parking, landscaping, open space, and setbacks, excluding the concern with the posts. He indicated that the project is also consistent with the General Plan. He pointed out that conditions have been included prohibiting medical office use; requiring a trash and recycling plan; requiring that the site provide reciprocal vehicle access with adjacent properties; requiring that parking spaces be marked and signed and commercial spaces shall be available to employees and customers; prohibiting pole signs and internally illuminated signs; and requiring that a sign program be submitted to the Community Development Director.

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Chairman Bohner said that he supports the project. He stated that it provides great articulation and fits in well with the neighborhood. He commented that mixed use is important to consider for the City and is very appropriate for the site. He indicated that the commercial use would be very small in scale, and he does not feel it would create a problem with the residents. He commented that he supports the encroachment into the setback for the proposed columns because they would allow driveway access which is important for the project. He indicated that he also supports the project.

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A motion was MADE and SECONDED (Schlager/Powell) to APPROVE a Use Permit and Vesting Tentative Parcel Map 68336 for Proposed Construction of a Mixed-Use Building With Two Commercial Condominium Units and two Residential Condominium Units at 930 Manhattan Beach Boulevard

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- **AYES:** Lesser, Powell, Schlager, Seville-Jones, Chairman Bohner 31
- 32 NOES: None None 33 ABSENT: 34 ABSTAIN: None

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Director Thompson explained the 15 day appeal period and stated that the item will be placed on 36 the City Council's Consent Calendar for their meeting of September 18, 2007. 37

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07/0822.2 Consideration of an Amendment to a Previously Approved Use Permit for Removal and Replacement of Two Existing Pine Trees Which are Impacting Construction on the Site at 303 South Peck Avenue

August 22, 2007 Page 8

Chairman Bohner said that he is a member of the Manhattan Community Church. He indicated however, that he has no financial interest in the project and feels he can consider the item fairly.

Assistant Planner Ochoa summarized the staff report. She indicated that the request is to amend the existing Use Permit for the project to allow for the removal of two existing pine trees. She commented that there is a condition included in the Use Permit for the new two-story youth center assembly hall that all existing trees on site are to be preserved, and the applicant is requesting to amend the condition in order to remove and replace two existing pine trees. She indicated that the concern regarding the trees is their distance to the building foundation. She commented that the foundation of the building is within the root zone of the trees, and the canopies also would impact the height of the structure. She stated that the arborist report that was submitted to staff recommends that the trees be removed because of the impact to the new building and because removal of some of the roots would result in the trees becoming unstable and weak. She indicated that the project was noticed to properties within 500 feet, and notice was also published in the Beach Reporter. She said that conditions are included in the draft Resolution requiring that the trees be replaced with 48-inch box trees and requiring that all other existing trees on site remain. She said that the proposal would not impact the neighboring properties, and all other conditions would remain.

In response to a question from Chairman Bohner, Director Thompson stated that the existing trees are very large, and alternate locations where they could be placed are very limited. He indicated that staff felt the tree canopy could be preserved by replacing the existing trees with 48 inch box trees.

In response to a question from Commissioner Lesser, Director Thompson said that the City's Tree Ordinance does not apply to the subject trees since they are located in the sideyard.

In response to a question from Commissioner Lesser, Assistant Planner Ochoa stated that the trees are on the side portion of the property and not located near a street.

In response to a question from Commissioner Seville-Jones, Assistant Planner Ochoa said that the City has not had an independent arborist confirm the applicant's report. She indicated that staff feels the statements in the arborist report are valid and that there is a safety issue with continuing to cut the tree roots in order to build the structure.

In response to a question from Commissioner Seville-Jones, Director Thompson indicated that the applicant stopped work on the project voluntarily when they realized there was an issue with the trees.

August 22, 2007 Page 9

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Commissioner Schlager commented that he visited the site. He indicated that there are two additional trees he noticed where the roots are showing as a result of the excavation for the sanctuary building. He indicated that large branches have also been cut off of the trees.

In response to a question from Commissioner Lesser, Director Thompson said that the tree survey did identify the number of trees on the site. He said that the condition to retain the existing trees was added by the Commission and was not originally included in the draft Resolution. He said that if the issue were realized at the time, staff would have recommended that any exceptions to the condition be subject to an administrative decision.

**Bruce Kuch**, representing the applicant, said that they started the permit process for the project in February of 2006 and have been through two hearings. He indicated that they are very anxious to continue construction. He said that they were surprised when the condition requiring retention of all existing trees was included as part of the approval at the end of the Planning Commission hearing. He indicated that they believed at the time that the existing trees would not create a problem with construction. He pointed out that the subject trees are over 200 feet from Peck Avenue and 120 feet from Rowell Avenue. He stated that they realized after they began excavation that they were damaging the roots and immediately stopped construction. He indicated that the site has many mature trees, and they cannot excavate on any portion of the property without hitting some tree roots. He commented that other trees will be impacted by construction, and they are attempting to save every tree possible. He said that their roof elevation has a height of 26 feet, which would impact the subject trees. He pointed out that the root system of the tree extends to the same width as the canopy. He stated that they are attempting to maintain handicapped access around the north side of the building between the structure and Pennekamp School, which requires a short retaining wall to allow for wheelchair access around the building.

Mr. Kuch indicated that reasons for granting the exception include that the subject trees are not very visible because the location is hidden between Pennekamp School and their new building currently under construction; the site has 80 existing mature trees; pruning the trees would ultimately result in them being lost; the trees are a fire hazard with pine needles falling on the flat roof of the new building; and the arborist has indicated that the particular species of pine can cause excessive damage to the surrounding structures and has recommended their removal. He stated that they are very much in need of a youth center and are anxious to resume construction. He stated that they do have an active tree protection program as part of the construction process. He commented that they have had frequent consultations with an arborist which has been expensive. He stated that they are monitoring the trees on the property during construction. He indicated that they have rerouted underground gas, water, and electrical lines in order to avoid hitting tree roots, which has also been expensive.

August 22, 2007

Page 10

In response to a question from Commissioner Lesser, **Mr. Kuch** said that he is not certain of an appropriate location for the two replacement trees if the subject trees are removed. He indicated that any tree that is put on the site would result in damage to one or two existing mature trees.

In response to a question from Commissioner Lesser, Director Thompson indicated that if the proposal is approved, staff would walk the site with the arborist to find an appropriate location for the replacement trees.

In response to a question from Commissioner Lesser, **Mr. Kuch** indicated that they would be happy to work with staff in attempting to find an appropriate location for a reasonably sized replacement trees that is not the same species of pine as the subject trees.

Director Thompson pointed out that the condition does not require that the trees be replaced with pines but does require replacement with two 48-inch box trees. He said that it does allow for flexibility on the type and species for the replacement trees. He indicated that if the Commission wished to allow more flexibility, staff would recommend changing the condition to state that the existing trees be replaced with an appropriate sized box tree.

Commissioner Schlager suggested that the draft Resolution include that any additional trees that are removed also be required to be replaced. He suggested that the replacement trees be planted at an alternate site in the City if a suitable location is not found on the subject property. He suggested that the church, the arborist and staff study the site and evaluate all of the trees to come back to the Commission with an appropriate resolution which addresses the actual circumstances on the property. He indicated that the subject proposal only identifies two trees, and it appears that more may be impacted by the construction.

**Mr. Kuch** indicated that the condition requiring the retention of all existing trees has not been applied to any other building in Manhattan Beach and is unfair to be applied for their project.

Commissioner Lesser commented that his recollection is that the concern regarding retaining the existing tree canopy originally was raised because of the desire to keep the trees that line the property to the north. He indicated that Commissioner Schlager then proposed to add the condition that all existing trees be retained in order to arrive at a unanimous vote by the Commission.

Commissioner Powell commented that his recollection is that the concern that was originally raised was regarding retaining the trees in order to provide a buffer for the view of the bell tower which might be imposing for the neighbors without some screening.

Director Thompson commented that staff believes the applicant had the intent to act in good faith to save the existing trees, and staff otherwise would have not have been aware of the issue. He

August 22, 2007 Page 11

stated that the applicant currently has no remedy without a hearing before the Commission to amend their permit to replace existing trees, which results in the project being delayed for a long period of time. He stated that he believes the applicant is willing to do anything they can in order to maintain the canopy, and their intention is to save as many existing trees as possible.

Chairman Bohner opened the public hearing.

Reverend David Lindsay, representing the applicant, indicated that the delays have hindered their attempt to meet the needs of the teenagers in the community. He commented that the church has a long history in the City beginning in 1905, and they have always kept their vision to help young people by providing a place to learn a basic sense of morality and compassion for one another. He commented that they have been without a permanent youth center for ten years, and it has been a struggle to meet the needs of their teenagers. He said that having a youth center would help create opportunities to nurture teenagers who are doing well but also help those who are having problems. He commented that they were able to have a space to meet when he was mentored by a youth minister while he was in middle school, and it was that experience that allowed him to come back to the church. He said that the delays that have already occurred have hindered their ability to serve the needs of the teenagers in the community.

Carol Wahlberg indicated that she does not remember having a specific building for the younger people to meet when she went to church while growing up. She indicated that preserving trees is very important for the City, and the environment is being damaged more by the day. She said that she has input from an arborist that it would cost approximately \$10,000.00 per tree for the existing trees to be moved to another location. She stated that she feels the community should take an interest in preserving and relocating trees to appropriate sites when they must be moved. She indicated that she is concerned of other trees on the property that may not be able to be saved. She stated that she feels it is important for the church to come back with a specific assessment of the impact on all of the trees.

**Angela Spidia**, representing the applicant, indicated that they have walked the site and identified all of the trees that may have a problem, and they have attempted to do everything they can to save the existing trees on the site. She commented that the arborist is visiting the site one or two times a week to check on the condition of the trees. She said that the existing pine trees are very large. She stated that the concrete slab has already been poured for the utility room, the classrooms, the youth building, and the assembly hall. She indicated that the subject trees have already been damaged, and removing them would end up costing much more than \$10,000.00 per tree. She commented that removing the trees may tear up the new concrete. She said that cutting the roots will result in the trees dying in a few years if they are relocated.

Chairman Bohner closed the public hearing.

August 22, 2007 Page 12

Commissioner Powell said that the youth center serves a very useful purpose, and he feels the project should move forward in a timely fashion. He said that he would like for the existing trees to be relocated; however, it is already too late to preserve the trees according to the arborist report. He stated that he would like for an independent arborist to visit the site. He said that he would want anyone who may be interested to be encouraged to retain an arborist to relocate the trees. He commented that the initial intent of the condition was to preserve the existing tree canopy. He said that the intent also was to shade the bell tower and to provide a buffer to the surrounding neighbors. He said, however, that the two subject trees do not serve as part of the buffer to the adjacent properties. He indicated that he supports a condition that a minimum of two 48-inch box trees be planted on the site at the discretion of the arborist as to the location so that they do not cause issues with the building structure or surrounding trees. He indicated that he would like for the wording of Condition 6 in the draft Resolution to remain. He commented that currently only the two subject trees are being considered, and he would like to see the remainder of the existing trees remain on the site until there is such time that there is evidence of risk to other trees. He indicated that the Resolution may then need to be amended if there is an issue with more trees.

Commissioner Lesser said that he concurs with the comments of Commissioner Powell. He pointed out that the arborist report indicates that 40 percent of the root mass of the subject trees has already been removed in order to make space for the footing of the new structure. He commended the good faith of the church in voluntarily ceasing construction and bringing the issue forward to staff as opposed to simply cutting down the trees. He indicated that large trees sometimes need replacing in projects. He said that he would like to keep the condition that the church would replace the existing trees with two new 48-inch box trees on the site to be determined by the director, which would be in keeping with the overall intent to shield the bell tower.

Commissioner Schlager indicated that he is in complete favor of the project for the youth center and does not want it to be delayed because of the trees. He stated that the City is attempting to save mature trees, as it takes many years for trees to grow. He commented that the two subject trees must be removed, as they have been damaged and will not be able to recover. He indicated that most project applicants make the claim that their project is unique and unusual; however, every project that comes before the Commission is unique and unusual. He indicated that it is the job of staff, the Commission, and the applicants to do the proper due diligence before a project is begun to minimize the impact. He stated that there was a purpose in including the condition in the original Resolution in attempting to preserve mature trees. He said that he wants the project to move forward. He commented that he would support maintaining the condition that any tree that must be removed for whatever reason shall be replaced on the property or at another appropriate location with a 48-inch box tree of a species which staff feels appropriate.

Commissioner Seville-Jones said that she was not on the Commission when the item was

August 22, 2007 Page 13

originally considered but has reviewed the minutes and video from the previous hearing. She stated that she feels there was originally good faith by the applicant that they did not expect any impact to the existing trees. She indicated that she wants the project to move forward. stated that she feels preserving trees is a very important goal. She commented that the original intent of preserving the existing trees on the site was to shield the view of the bell tower and the view from the adjacent property. She pointed out that she would encourage the City Council and Planning Commission to continue to have discussions on protecting trees. She suggested possibly including a tree proposal as part of an application for projects. She stated that the Tree Ordinance should also be expanded to not only include trees in front yards and side yards that front onto streets. She indicated that she does not feel the subject applicant should be held to a higher standard than other applicants with respect to the maintenance of existing trees. She said that she would like to have two replacement trees be placed higher on the embankment where the existing trees are located in order to fulfill the original goal of the Commission to block the view of the bell tower. She said that she understands that it may not be possible, but her preference would be for the replacement trees to be placed in the same general location. She indicated that it appears the roots of the existing trees have been severed to the extent that they must be removed. She commented that she would like to have an independent arborist give an opinion as to the condition of the trees for future projects where similar issues arise regarding trees. She indicated that she would reluctantly support maintaining Condition 6 with its current language. She commented that it is clear there is a lot of support in the community for the project moving forward.

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Chairman Bohner stated that he feels it is appropriate that the project move forward. He stated that he feels it is the goal of the City to protect the tree canopy; however, in certain instances trees must be replaced. He said that it is clear in this instance that the subject trees cannot be saved. He indicated that he feels the applicant has acted in good faith in ceasing construction and seeking consideration of their request to remove the trees. He indicated that he would defer to staff on the type and size of replacement trees as well as finding an appropriate location for the replacement trees. He commented that the applicant has indicated that they feel it may not be feasible to relocate the trees on the subject site, and he would defer to staff and the applicant to work together to reach an agreement. He indicated that he would like for the last sentence of Condition 6 to be removed which states that mature 48-inch box replacement trees shall be used.

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Director Thompson commented that staff wrote the condition to include that mature 48-inch box replacement trees shall be used. He indicated that the motivation is to replace existing mature trees with other mature trees of the same type whenever possible.

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A motion was MADE and SECONDED (Schlager/Powell) to **APPROVE** an Amendment to a previously approved Use Permit for removal and replacement of two existing pine trees which are impacting construction on the site at 303 South Peck Avenue with the revision of the last two sentences of Condition 6 to state that the replacement tree size, location, and species are subject

August 22, 2007

Page 14

to the Community Development Director approval with the aspiration that the two removed trees as well as future trees be replaced with mature minimum 48-inch box replacement trees if feasible at the discretion of the City's designated arborist, and will be applicable to all future trees.

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6 AYES: Lesser, Powell, Schlager, Seville-Jones, Chairman Bohner

7 NOES: None 8 ABSENT: None 9 ABSTAIN: None

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Director Thompson explained the 15 day appeal period and stated that the item will be placed on the City Council's Consent Calendar for their meeting of September 18, 2007.

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#### **BUSINESS ITEMS**

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# A. Appeal of an Administrative Decision Denying a Driveway Vehicular Turntable for a New Duplex Development at 729 Manhattan Beach Boulevard

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Assistant Planner Esteban Danna summarized the staff report. He indicated that the intent is for the proposed turntable to turn the cars on the driveway in order for them to face the correct direction to pull forward onto Manhattan Beach Boulevard. He stated that the applicants are proposing a new duplex to replace the existing duplex on the property to include construction of the proposed turntable on the driveway. He indicated that staff has determined that the project does not meet the intent of Code section 10.64.130A which states that access to parking spaces located on specified streets including Manhattan Beach Boulevard shall not require backing across a street property line. He indicated that backing out onto specified major and minor arterial right of ways creates a significant safety concern due to the volume of traffic on the streets. He indicated that staff feels the turntable would present logistical difficulties, as a single turntable would serve two separate residences. He commented that since two parties would share use of a single turntable, it is likely that it would not be available for use by all of the parties at all times. He said that the nature of tandem parking creates maneuvering and circulation difficulty with multiple units. He pointed out that a similar turntable as proposed is currently successfully being used at the single family residence adjacent to the subject property on Manhattan Beach Boulevard. He stated that staff has determined that the use of such a turntable is appropriate for a single-family home. He indicated that staff has determined that the project does not prevent backing across the street property which may create an undue traffic He indicated that staff is recommending denial of the appeal.

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40 41 In response to a question from Commissioner Powell, Assistant Planner Danna indicated that the City Engineer has not reviewed the subject application or the existing turntable for the adjacent property.

August 22, 2007 Page **15** 

Director Thompson said that the application for a turntable by the adjacent property owner at 725 Manhattan Beach Boulevard was the first such request that staff has received. He said that the adjacent property owner would not have been able to redevelop the lot if their request were denied. He said that the existing development on the subject property was built before the requirement prohibiting vehicles from backing out onto the street. He indicated that staff is suggesting that a single family home be built on the subject property rather than a duplex if they wish to include the turntable in the design.

Commissioner Lesser asked if anything would prevent the portion of the subject lot that accesses the rear alley from being utilized as a driveway.

Assistant Planner Danna said that it would need to be determined with such a design whether it would comply with requirements for providing sufficient turning radius, for garage access, and driveway slope.

In response to a question from Commissioner Lesser, Director Thompson indicated that there are no situations where exceptions have been granted to the condition of Code Section 10.64.130A which prohibits cars from backing onto certain arterial streets.

Commissioner Lesser commented that he has been in the home of the applicant's neighbor who has an existing turntable. He said that his observation that the driveway of the subject property is slightly wider than the neighbor's driveway.

Director Thompson indicated that staff's concern in allowing a multi-family duplex using a single turntable is that a request may come for a triplex to use a similar design, and staff is not certain at what point such a design should be denied. He indicated that staff was comfortable approving the design for a single family home but has concerns with a turntable becoming more difficult to regulate with multiple units. He indicated that staff feels it is very difficult to control use of the turntable when it is shared by more than one unit. He indicated that it would be very challenging to turn the turntable with more than one car. He said that staff is also not certain that the solution is to use the back alley as parking access, as there is not sufficient space.

**Tim Harvey**, the applicant, said that they want to comply with the Code, which is the reason for the request. He commented that the intent of Section 10.64.130A of the Code is to prohibit backing onto Manhattan Beach Boulevard, and the request for the turntable meets that intent. He pointed out that the Code does not specify regarding the ingress and egress with respect to particular properties. He stated that they want to create a safer environment for their families. He indicated that they currently are backing their cars onto Manhattan Beach Boulevard, and the request would improve safety by allowing them to pull out forward from their driveway onto the street. He stated that they are not intending to rent out the units and plan for their families to

August 22, 2007

Page 16

continue to occupy the property. He indicated that the project would create a safer environment for the community and would increase the value of the surrounding properties. He commented that the dimensions of their garage would be greater than the next door property. He commented that a turntable on a single family home could have the same issues with restricting parking access. He commented that denial of the proposal would greatly limit their options for redeveloping the property. He indicated that the property is not zoned for a single family home, and they want to build a duplex for both of their families. He stated that it would be very difficult to provide parking access from the rear alley because it is a very narrow area. He pointed out that all of the other properties along the street have access to the rear alley and garages in the rear. He commented that the subject property is part of the gateway to the community, and it would be a benefit for it to be redeveloped and improved.

Chris Steinbacher, the applicant, indicated that both he and Mr. Harvey have families with very young children, and they have a significant concern for safety on their property. He said that the new design for the property would include an automatic gate to prevent other cars from driving onto their driveway and to help keep their children from accessing Manhattan Beach Boulevard. He stated that the neighboring property is the only single family residence on the subject portion of the street, and all of the others have multi family units.

 In response to a question from Commissioner Lesser, **Mr. Steinbacher** indicated that providing access to the rear alley would result in less living space for their home. He indicated that they do not believe it would not be possible to make the turn on the alley off of Center Place and drop down to the level of the garage.

In response to a question from Commissioner Lesser, Mr. Steinbacher said that their understanding was that the neighboring property was the first to have such a turntable in the City.

In response to a question from Commissioner Schlager, **Mr. Harvey** indicated that the turntable is designed to hold two cars, but the intent is to use it to turn only one car at any one time.

In response to a question from Commissioner Lesser, **Mr. Harvey** stated that they have not looked at similar designs that have been approved in other cities, but they would be willing to determine if there are similar designs for duplexes in other areas.

In response to a question from Chairman Bohner, **Mr. Harvey** commented that it would not be possible to redevelop the property which is zoned for multi-family use without allowing the proposal. He pointed out that the property is a duplex and cannot be sold to two separate property owners in the future. He indicated that it must either be owned by a single owner or two parties who purchase the property together.

August 22, 2007

Page 17

**Mr. Steinbacher** pointed out that the same issues of blocking garage access could arise with any duplex.

In response to a question from Commissioner Schlager, **Mr. Steinbacher** said that the gate would be an automatic swinging gate that would open into the property adjacent to the property line.

In response to a question from Commissioner Seville-Jones, Director Thompson indicated that a driveway for a triplex would not necessarily allow sufficient space to allow vehicles to turn in order to pull forward out on the street. He said that staff has a concern if such a design is approved for a duplex that the argument will be made that it should also be allowed for a triplex. He said that if the design is approved for a duplex, the Code will need to be clarified to specify at what point such a request is not permitted.

Commissioner Schlager commented that there is no precedence to demonstrate that such a design would create an issue with use by two separate property owners.

Chairman Bohner said that this is only the second such request in the City, and such a design may need to be legislated in the future if additional requests are received. He indicated that it is clear that at some point use of a single turntable would not be feasible for a larger number of units, but it is not necessarily clear that use by two owners would create a problem.

Commissioner Lesser said that he would like additional data on similar designs for duplexes that may have been approved in other areas, although he is not certain if it would be responsibility of the City's Traffic Engineer or the applicants to provide such information.

Director Thompson said that if it is the request of the Commission, staff will attempt to provide further information regarding similar designs that have been approved in other areas.

Chairman Bohner also requested further information regarding whether the use of such designs in other areas for multi-family developments is very frequent and whether any safety concerns have been associated in their use.

Commissioner Lesser commented that he would like for the City's Traffic Engineer to examine any experience other cities have had with similar designs. He commented that garage access being blocked could occur with a single family residence as well as with two units. He said that he would be interested in experience of other cities with similar designs for multi-family units and also regarding the feasibility of providing rear access to the subject property.

Director Thompson commented that the applicant would need to provide further research on the feasibility of providing rear access. He said that such a design would impact the design and

August 22, 2007 Page 18

location of the structure on the property.

Commissioner Seville-Jones indicated that she would welcome additional information regarding similar designs in other areas. She said that she is inclined to think that such a design would be feasible for two units but may not work as the number is increased to three, four or five units. She commented that she understands that the applicants are limited in the redevelopment of the property which is zoned for two units.

Chairman Bohner said that making the findings very precise would limit the precedent that is set for such a design. He said that further information would be useful regarding similar designs that have been approved in other areas for multi family developments and any safety concerns that have been associated with their use. He indicated that he does not feel there is necessarily a problem with allowing the proposal and that it may be appropriate for the subject applicants. He indicated that he does realize there could be a problem with a larger number of units sharing a single turntable. He indicated that it would be appropriate for the Commission to have further information in making their decision.

**Pat Miller** commented that they owned an apartment building in Hermosa Beach that included a single driveway for four tandem parking spaces, and the occupants had to cooperate in order to utilize the parking. She suggested possibly allowing access for four cars per turntable.

**Don Miller**, said that he does not feel there is a difference with use of a turntable by a single family or two families, and it is a matter of the occupants cooperating in order to properly utilize the parking.

Director Thompson indicated that staff will conduct further study to provide more information and will reschedule the item for the September 26, 2007, meeting.

### **DIRECTOR'S ITEMS**

## PLANNING COMMISSION ITEMS

Commissioner Seville-Jones suggested that it be articulated that the items for discussion at the September 5 meeting are lot mergers and new development standards.

Commissioner Lesser commented that he has had difficulty in searching for specific topics on the City's website for the video links for previous hearings. He said that he has previously raised a concern regarding the accessibility of the video for previous meetings on the web site. He requested that staff inquire as to the status of fixing the web site in order to allow the public and Commissioners access to review the videos for previous meetings.

August 22, 2007

Page 19

Commissioner Seville-Jones commented that she has been able to access the videos of prior meetings but has been frustrated with the search function to find specific topics. She commented that the function includes hearings from only the past three years.

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Commissioner Powell commented that he preferred the previous design of the web site which showed the entire agenda along with the video picture rather than the current design which only shows a narrow strip of the agenda. He asked if it would be possible to return to the previous design.

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In response to a question from Commissioner Lesser, Director Thompson said that the Chevron gas station at the corner of Rosecrans Avenue and Sepulveda Boulevard is being remodeled. He said that staff is not certain, but is likely that the Shell station previously at the corner of Manhattan Beach Boulevard will become another gas station.

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Commissioner Powell commented that approximately eight mature trees have been removed on the median as part of the construction project on Rosecrans Avenue, and it appears as if more may be removed as the construction continues westward on the street.

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#### **TENTATIVE AGENDA:** September 12, 2007

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A. Coastal Development Permit Amendment for larger concrete pads for maintenance vehicles above underground storm drain project on beach/bike path between 27<sup>th</sup> and 28<sup>th</sup> Streets (Continued)

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B. Zoning Code Amendment and Local Coastal Program Amendment regarding City Council 2005-2007 Work Plan Item to address Mansionization in Residential Zones

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#### **ADJOURNMENT**

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The meeting of the Planning Commission was **ADJOURNED** at 9:50 p.m. in the City Council Chambers, City Hall, 1400 Highland Avenue, to the special meeting of Wednesday, September 5, 2007, at 6:00 p.m. in the same chambers.

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## RICHARD THOMPSON SARAH BOESCHEN

35 Secretary to the Planning Commission

Recording Secretary