

# Staff Report City of Manhattan Beach

**TO:** Honorable Mayor Cohen and Members of the City Council

THROUGH: Geoff Dolan, City Manager

**FROM:** Jim Arndt, Director of Public Works

Anna Luke, Management Analyst

**DATE:** July 7, 2009

**SUBJECT:** Consideration of Solid Waste Issues Including:

a) Process for Obtaining a New Solid Waste Hauling Contract

b) Discussion of Professional Services to Assist with Developing an RFP,

Reviewing Proposals and Writing a Waste Hauling Contract

#### **RECOMMENDATION:**

Staff recommends that City Council review and recommend the process for obtaining a new solid waste hauling contract (Request for Proposal (RFP) process recommended) including service enhancements, and direct the City Manager to negotiate a professional service contract with HF&H Consulting for assistance in preparation of a new waste hauling contract.

#### **BACKGROUND:**

At their May 5, 2009 City Council meeting, Council considered service enhancements to the current solid waste hauling contract as recommended by the Environmental Task Force (ETF) Solid Waste and Recycling Subcommittee (SWRS). The Council had questions regarding costs for recycling and service enhancements that cannot be answered until the iterative process of discussion with waste haulers begins. Through this process, Council will learn what services haulers can provide. Ultimately available services and their costs will be presented to Council for determination of what they wish to include in the new contract.

The recommendations (listed in the May 5<sup>th</sup> Council Agenda Staff Report, attachment #2), if approved by the Council, will be included in the discussion items with prospective haulers during the RFP or Negotiated contract process. Any items on the list the Council does not wish to be included for discussion with prospective haulers should be removed.

The Council also discussed the process for pursuing the next contract (RFP versus Renegotiate) and procuring professional services to assist the City in preparation of the new contract.

#### **DISCUSSION:**

In order that the Council may have a new solid waste hauling contract in place by October, 2010

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(expiration month of existing contract), the Council must determine the method of procurement of the contract, either by conducting an RFP process whereby the City seeks competitive proposals from prospective haulers, or renegotiation of a new contract with current hauler, Waste Management. Staff recommends the RFP process to ensure the most competitive response for this multi-year, multi-million dollar contract. Waste Management provided a proposal letter requesting the opportunity to renegotiate with the City (attachment #1), as well as letters of support for their service (attachment #8).

Second, the Council is being asked to obtain professional services from Hilton, Farnkopf and Hobson, LLC (HF&H) to assist the City in developing the next contract and work with the Council in reviewing RFP's for selection.

Previously detailed information about both contract procurement methodology and advantages of professional services may be reviewed in the Council agenda item of May 5, 2009 (attachment #2). Additional literature from HF&H are attached regarding the contract procurement process (attachment #3), procurement schedules for RFP (attachment #4) and negotiation (attachment #6), and sample scopes of work for either the RFP (attachment #5) or negotiation process (attachment #7).

#### **CONCLUSION:**

It is recommended that Council direct staff regarding:

- Select contract procurement method (RFP versus Renegotiation).
- Authorize the City Manager to negotiate a contract with HF&H to develop an RFP, with recommendations from the ETF Subcommittee for consideration by the Council.

Laith Ezzet of HF&H will be available at the July 7 Council meeting to answer questions about the contract procurement process and service enhancements recommended by the ETF subcommittee.

#### Attachments:

- 1. WM letter
- 2. May 5, 2009 City Council Agenda Staff Report
- 3. Memorandum from HF&H: RFP vs. Renegotiation
- 4. Competitive Procurement (RFP) Schedule
- 5. Competitive Procurement (RFP) Scope of Work (includes hours)
- 6. Renegotiation Schedule
- 7. Renegotiation Scope of Work (includes hours)
- 8. WM letters of support



June 29, 2009

Mr. Geoff Dolan City of Manhattan Beach 1500 Highland Avenue Manhattan Beach, CA 90266

Re: Proposal for to commence negotiations for a new Exclusive Franchise Services

Agreement

Dear Mr. Dolan:

The purpose of this letter is to request an opportunity to renegotiate the current waste contract with the City of Manhattan Beach. Waste Management is proud of our service and community involvement in Manhattan Beach over the last 15 years, and we believe that renegotiating, rather than placing the contract out to bid, will provide significant value and savings to the City of Manhattan Beach. It will also ensure that residents and businesses continue to enjoy the same excellent service and unparalleled commitment to the environment.

Waste Management is the only company that can offer the City of Management the following benefits and advantages:

#### Risk Free "Win-Win" Opportunity

Typically, the bidding process for a new solid waste agreement takes a year from start to finish. This includes hiring a consultant, determining the scope of the contract, releasing the RFP, and accepting and evaluating the responses. Because the current contract expires in October 2010, the City has enough time to renegotiate with Waste Management and will still have adequate time to put the contract out to bid if the City and Waste Management do not reach an agreement. It is a no-risk opportunity to work together towards our mutual goal of serving Manhattan Beach businesses and residents.

#### **Financial Benefits**

Phase in Rates - The rates Manhattan Beach residents currently pay are well below market rates. For example, in the 2009-10 rate year, residential rates will decrease .06/month, an approximately 1% decrease. Rates are low because adjustments are based on a percentage of the changes in PPI, and the disposal rate per ton was fixed for the term of the existing agreement. The disposal rates alone have increased over 40% since the inception of the contract (based on the Puente Hills gate rate) with no correlated rate adjustment.

No matter who the provider is in the next contract, residents will experience an increase to their monthly rate. If the City chooses to renegotiate, Waste Management can phase in the increase

over a period of time to ease the burden on residents and bring rates to current market while implementing new programs and services.

Reduced Consultant Fees- Waste Management has extensive experience renegotiating contracts with cities and can work directly with city staff to determine a mutually beneficial portfolio of services and rate survey. Our staff has the operational, industry, and legal experience to negotiate services and rates that are "win-win." Waste Management is willing to work in conjunction with consultants for the entire process. Alternatively, if the City would like to save more funds, a consultant can come in towards the end of the process, after programs and services have been negotiated, to validate rates and ensure that the rates bring value to customers and environmental solutions of the City.

Capital Costs – Waste Management has already invested in an alternative fuel service fleet that currently serves the city. Additionally, Waste Management has the majority of the automated carts that the City will require in the next contract. WM proactively made the investment into alternative fuel vehicles and, based on the depreciation schedule can provide financial benefit to the City. WM has already capitalized the investment of its LNG fleet, meaning that there is a far reduced financial burden placed on customers for the implementation of LNG fleet.

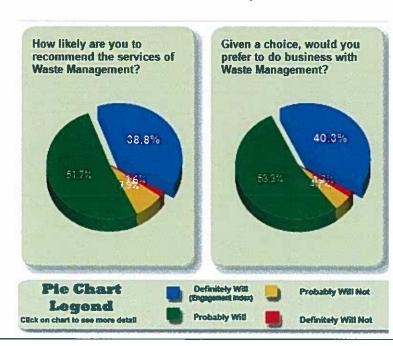
Value Pricing - At the May 5, 2009 City Council Meeting the City of Manhattan Beach's Environmental Task Force presented and outlined for council at the May 5,2009 meeting approximately 50 different options for new and enhanced waste, recycling, and sustainability programs that to consider in the new franchise agreement. Each new service or program has a different associated cost, and should the City choose to discuss renegotiation with Waste Management, we can discuss the pros, cons, costs, and operational challenges and benefits associated with each option based on budget, routing, and other concerns. This opportunity for dialogue does not exist in the RFP process, and the City would otherwise be wholly dependent on the opinion of the Consultant, who may not have the street level experience and decades of experience working in the city to provide first hand expertise on services and programs.

Included in this letter is a chart outlining some of the programs the Environmental Task Force discussed to give Council an idea of program and service feasibility and costing (Please refer to the Section labeled "Program Elements, Benefits, and Feasibility at a Glance"). It is also important to note that renegotiating would allow the City to roll out new programs, such as

automated collection in the Strand this year, rather than waiting for the new contract in October 2010. This has been a frequent request by residents that live in the Sand Section that currently receives manual service and do not have automated containers.

#### <u>Customer Service and</u> Satisfaction

If the City chooses to renegotiate with Waste Management, it will continue to enjoy these high customer satisfaction levels, and



not risk receiving diminished service from another hauler.

Simply put, Manhattan Beach customers love Waste Management and the world-class service they receive. It does not happen by accident- it comes from years of experience in the community and each employee's personal commitment to customer satisfaction.

Council does not have to take our word for it. Our customer service is measured and tracked by J.D. Powers and Associates, who provides statistics on customer satisfaction from this market area. The numbers speak for themselves: 93.6% of Customers would prefer to do business with Waste Management if given the choice.

Attachment A provides a sampling of the letters of support Waste Management has received from members of the community over the last 12 months, thanking us for our service, community contributions, and expressing the desire that we remain the franchised hauler in the City of Manhattan Beach. The letters were written by residents, businesses, and community stakeholders, demonstrating that Waste Management has support from all sectors of the community.

#### **Community Involvement**

At Waste Management, we care about each individual we serve- this commitment extends far beyond trash collection. As a valued community partner, we have committed our resources and resourcefulness to programs that benefit Manhattan Beach, and contribute to its vibrancy, vitality, and growth. We are dedicated to maintaining, in our own small way, the quality of life for which the City is so well known.

Our contributions can be seen in our participation in community events, and involvement in local agencies and groups. It can also be seen in our clear leadership as an environmental partner to Manhattan Beach's schools, businesses, and residents.

Though it is hard to put a value on these intangibles, Waste Management would like to remind stakeholders of our contributions and involvement in Manhattan Beach. Below is a partial list of what we accomplished just in the last year:

#### Environmental Protection

Waste Management has been an active participant in the City's green movement. From our innovative businesses recycling solutions to our school district-wide waste audit (including cost-saving measures), we have been able to prove our "Think Green" motto.

- Sponsored three composting classes per year at Polliwog Park and discounted composting bins to residents.
- Sponsored MB Employee Middle Management Team Composting Class and Beach Clean Up.
- Offered ongoing consultative services on recycling and composting to schools, residents and businesses.
- Participated at an environmental symposium hosted by a Manhattan Beach Temple.
- Coordinated and hosted five recycling center tours for Manhattan Beach residents and members of the business community.
- Regular attendance at Environmental Task Force meetings to stay current on topics important to the community.

- Sponsored the Annual VOICE Earth Day event and hosted a booth along with the City to provide information on recycling and the environment.
- Led Recycling Center tours for over 100 residents in the past year to increase resident understanding of the recycling process.

#### School Partnership and Support

Waste Management understands the challenges faced by schools in the current economic crisis. We also understand that today's students are tomorrow's leaders and we have an ongoing commitment to environmental outreach and education as well as support of school programs and athletics. Outlined below are some highlights of our efforts over the last year:

- Provided a district wide waste audit and report for all seven public schools in the district as well as American Martyr's private school to improve waste reduction and recycling efforts. This resulted in a 23% increase in diversion.
- Donated a variety of interior recycling receptacles to schools in the City, including 200 18-gallon bins, 20 64-gallon bins, and 2 composters. The schools did not have the funding to purchase these containers.
- Conducted extensive training to all cafeteria staff in the district to encourage and facilitate recycling.
- Sponsored the Mira Costa High School girls' basketball and boys' volleyball teams.
- Provided outreach district wide offering recycling assemblies and trainings to parents, teachers, and staff.
- Sponsored composting classes and consultation for school site lunchtime composting programs.
- Collaborated with Del Sol School on a student-led denim recycling drive. WM Staff collected over 800 pounds of denim at the WM recycling center, nearly doubling the overall collection efforts.
- Participated in the Mira Costa High School career fair to talk to students about careers in the field of environmental services.
- Created an end-of-year recycling program to allow teachers and staff to recycle
  as much as possible at the end of the school year.
- Applied for and was awarded a grant from Waste Management-Keep America Beautiful to underwrite a portion of the production costs of the PBS show "Curiosity Quest" which highlighted Grand View Elementary School's green programs. This show was aired nationally.

#### Commitment to Businesses

Waste Management understands the challenges and needs of the City's commercial sector and is committed to providing Manhattan Beach businesses with high quality trash and recycling services. We are also uniquely qualified to support commercial sustainability goals and initiatives.

- Provided a comprehensive 14-floor audit and report to Manhattan Tower to create individualized recycling plans for each company and overall plan for the Property Management company to dramatically increase recycling and achieve LEED certification.
- Provided a commercial recycling presentation to Manhattan Towers to increase office recycling.

- Sponsored the Chamber of Commerce Women in Business conference. N 2008, WM Corporate Vice President David Aardsma also participated on the Women in Business speaking panel to provide information on recycling and the environment.
- Continue to promote Waste Management's free commercial recycling program to assist businesses with their environmental goals and their bottom line.
- Provide individualized recycling programs for businesses to meet their disposal and spacing needs.
- Sponsored the Manhattan Beach Chamber of Commerce's 2008 golf tournament.
- Created information and tips on how to create a green work place that was distributed to all Chamber of Commerce members.
- Door-to-Door outreach in the downtown business district to promote recycling and assist with issues or concerns that inhibit businesses' recycling efforts

#### Value Add Community Programs

Waste Management understands the importance of its role as partner to the community and non-profit sector. We are proud to support the worthwhile causes that are important to the community, and are continually seeking out ways to give back.

- Rolled out Waste Watch a driver-training program that gives truck operators
  information and tools to identify potentially dangerous or criminal activities and
  report them to authorities. This is at no additional cost to the community.
- Rolled out a free Sharps mail back program for home generated Sharps (needles, etc.) at no additional cost to residents or the City. This program provides safe disposal for Sharps materials and helps keep the community safe.
- Sponsored The Richstone Family Center Pier-to-Pier Walk to support child abuse prevention.
- Contributed to the Manhattan Beach Youth Recognition Scholarship Award.
- Provided event boxes and temporary trash and recycling disposal services for all city events.
- Contributed storage containers and toy donations for the annual Manhattan Beach Holiday Toy Drive.
- Participated in Home Town Fair by providing recycling boxes, giveaways and outreach materials, as well as having staff at the booth at both events.
- Donated 5 roll-off trash and recycling bins for the May 2009 American Martyr's "Save the Teachers" rummage sale.

#### Award Winning Service and Programs

WM is a leader in environmental protection as well as every day collection. In 2008, we received guite a bit of recognition for these efforts.

- Awarded US Conference of Mayor's 2008 "Outstanding" Award for Public-Private Partnership for our joint efforts in school-site sustainability programs.
- Successfully nominated Planet Pals and the City of Manhattan Beach for the 2008 South Bay Business Environmental Coalition award.
- Worked with the City to complete a successful grant application through the Department of Conservation for a multi-family recycling program.
- Successfully nominated the City for the 2008 Waste Management- Keep America Beautiful grant that assisted each school in the District with their sustainability goals.

Waste Management is the only hauler that is so involved in the local community that provides such a high level of support and value added services.

#### **Meeting Environmental Goals**

We aren't a trash company - we are an environmental solutions company. It will take a committed and experienced team to help the City reach its sustainability goals in a fiscally sound manner, and Waste Management has the personnel, resources, and expertise to help Manhattan Beach meet the goals outlined by the Environmental Task Force.

Waste Management continues to invest in projects that reduce greenhouse gas emissions and other environmental impacts associated with the solid waste industry. From alternative energy production to improved recycling collection, our role continues to grow and expand as we invest in research and development projects throughout the country. Our commitment to these projects far outstrips those of our competitors, but we are confident that this is the path to a sustainable future. The City of Manhattan Beach can continue to benefit from our large, and ever growing, portfolio of service offerings to help Manhattan Beach meet its own sustainability goals.

#### Program Elements, Benefits & Feasibility at a Glance

Waste Management can work with the City to determine environmental programs that will provide the best results at the least cost. Although it is difficult at this time to determine actual program or service costs due to the many variables yet to be determined, the chart below provides general costing and feasibility ratings based on programs suggested by the Environmental Task Force.

The chart rating system is based on the method employed by the Manhattan Beach Green Team in its 2008 Green Report. Please note that the ratings systems refer to the costs to Waste Management for the service or program as well as how feasible it will be for our company to implement the new program or service.

If the City decides to discuss these or other options for new programs, we will be happy to talk openly and accurately about costs associated with each service and other considerations as we work towards a mutually beneficial contract that best meets the needs of the City. In addition, of course, any program is open for discussion, as this is only a sampling of opportunities available to the City for new and improved service offerings.

#### Rating System

Cost Rating
\$ Little or No Cost

\$\$ Low Cost

\$\$\$ Moderate Cost

\$\$\$\$ Costly

#### **Feasibility Rating**

- 1 Very easy to implement
- 2 Somewhat easy to implement
- 3 Challenging to Implement
- 4 Difficult to Implement

Proposal	Benefits	Cost	Feasibility
Change	Offer three size carts (32, 64, or 96 gallon) to all residents,	\$\$\$	2
Residential Rate	who would pay according to the size of cart they use.		
Structure to	Recycling and green waste would be free. Based on our		
"Pay as You	experience, this will result in a diversion increase of 10-15%.		
Throw,"	WM will manage public education, including implementation		
Variable Rate	and transition.		
Implement	Provide green waste collection, on an as-requested/needed	\$	1
Greenwaste	basis to Strand residents.	·	
Program in the			
Strand	Reduce the amount of waste currently sent to landfills. It will		
	also encourage all residents become more fully engaged in		
Cart Standard-	the City's green efforts.  Provide standardized greenwaste and recycling carts to the	\$	1
ization to the	Strand, including green waste and recycling carts to the	Ψ	'
Strand	County, mordaling groom waste and recycling darts.		
Strainu	Neighborhood beautification.		
Assist the City	WM has assisted other cities, to establish new processes and	\$	2
to enhance its	regulations to create stronger C&D ordinances that require		
current C&D	construction and demolition projects to divert 50-75% of their		
ordinance	construction-related waste. We can help Manhattan Beach		
	implement a similar program.		
	C&D provides a significant opportunity to increase diversion		
	in the City and is a requirement for most certified green		
	buildings (i.e. LEED).		
	y-		
	New ordinance will improve accuracy in annual reporting.		
Improve Multi-	The multi-family sector is one of the more difficult sectors to	\$\$\$	2
family Complex	drive diversion and participation due to the transient		
Recycling	population.		
	Waste Management has developed a Multi-family recycling		
	toolbox specifically designed to address the unique needs of		
	this waste sector.		
	WM will continue to support the City in applying for grants for		
	Multi-family recycling to improve diversion in this sector.		
Improve	WM understands firsthand the issues and complications	\$	2
Downtown	faced by downtown residents and businesses regarding trash		
Commercial	and recycling services.		
Recycling	WM will continue develop "Out of the Box" solutions to		
	increase downtown recycling and will consider providing		
	grant funding/ or matching grant with the city for businesses		
	to build or improve recycling enclosures.		
Expand	Increase the number of composting classes provided	\$\$\$	3
Composting	annually and add advanced level classes.		
and Pilot a Food	Consider developing a seminantial food waste assured.		
Waste Program	Consider developing a commercial food waste recycling program with the City and MB restaurants.		
Provide Home-	Provide total-care approach (storage, handling, transport and	\$\$	1
based HHW	recycling, and education) for residential HHW disposal to	ΨΨ	'
Solutions for	significantly increase diversion rates of these products.		
Residents			
เงชอเนซเเเอ	Reduce city liability and keep it in compliance with increased		
	state mandates and legislation.		
	One also associate associated OFF and the first of the fi		
	Can also provide convenient CFL and battery drop-off and		
	collection at City-sponsored events.		

#### **Additional Benefits**

Additionally, Waste Management offers the City of Manhattan Beach:

#### Transition of Services

Waste Management understands the complexities involved in changes of service and can ensure a smooth transition to any new service to avoid service disruption or confusion for customers.

#### Seasoned Professional Drivers

Our team of dedicated professionals offer the City of Manhattan Beach unparalleled resources and experience. Other haulers would need years to establish themselves, understand the routes, and hard to service areas, and begin to understand the needs of the community.

#### Processing/Disposal Guarantee

Based on our infrastructure and network of landfills and processing facilities. Waste Management can guarantee the City long-term capacity. While other companies may struggle to find capacity when Puente Hills Landfill closes in 2013, Waste Management has facilities throughout the LA Market Area to meet the needs of Manhattan Beach well into the future.

#### Summary

Waste Management is the only company that has consistently proven its ability to meet the City's service expectations on an ongoing basis. While any company can promise results, we have a proven record of serving the community for many years and have continually provided service far beyond our contractual obligations. Our experience, resources, and commitment to both the community and environment cannot be duplicated.

More now than ever, Waste Management can help the City of Manhattan Beach retain world class waste management solutions and innovative sustainability programs at competitive rates.

We respectfully request that the City consider negotiating a new agreement with Waste Management. We look forward to continuing to work together to well into the future.

Sincerely,

Busan Moŭlton

Director of Public Services

Darrell Kato

**Director of Operations** 

Community Relations Manager

Michael Grim

Senior District Manager



## Staff Report City of Manhattan Beach

TO:

Honorable Mayor Cohen and Members of the City Council

THROUGH: Geoff Dolan, City Manager

FROM:

Jim Arndt, Public Works Director Anna Luke, Management Analyst

DATE:

May 5, 2009

SUBJECT:

Environmental Task Force Solid Waste and Recycling Subcommittee (SWRS) recommendations for the next solid waste contract and discussion of the expiring contract.

- A) Discuss and provide direction on the ETF Solid Waste and Recycling Subcommittee (SWRS) recommendations.
- B) Approve a Request for Proposal Process for a New Solid Waste Contract.
- C) Authorize the City Manager to negotiate a Solid Waste Professional Services

contract with Hilton, Farnkopf & Hobson, LLC.

D) Approve the <u>letter of notice</u> so the City has the option to franchise a Construction and Demolition hauler in five years.

#### **RECOMMENDATION SUMMARY:**

- A) Staff recommends that City Council discuss and affirm which SWRS recommendations that Council would like to include in the draft of the next solid waste contract.
- B) Staff recommends that City Council go out to bid for the City's next solid waste contract, that staff be directed to develop an Request for Proposal (RFP) and return to City Council for approval.
- C) Staff recommends that City Council authorize the City Manager to negotiate a solid waste professional services contract with Hilton, Farnkopf & Hobson, LLC.
- D) Staff recommends that City Council approve the letter of notice so that the City has the option to franchise a Construction and Demolition hauler in five years.

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#### A) SWRS Recommendations

#### RECOMMENDATION:

Staff recommends that City Council discuss and affirm which SWRS recommendations that Council would like to include in the draft of the next solid waste contract.

#### FISCAL IMPLICATION:

Council is selecting a "menu" of program changes/additions for consideration in the next solid waste contract. Based on the SWRS recommendation, Council should select what program additions should be in the draft of the new contract. Staff will include Council's chosen program additions in the new contract for proposals submitted by interested haulers. Because of the private nature of pricing in a competitive market, Staff is not able to provide cost estimates for each program recommended.

#### BACKGROUND:

#### Solid Waste in California

In 1989, the State approved AB939 which required each city in California to divert 50% of its waste from the landfill. Cities across the state evaluated programs and practices, and made changes to meet the diversion rate. The City of Manhattan Beach is in compliance with AB939, with a diversion rate above 50%. With each new solid waste contract, an evaluation of programs and practices is necessary to formulate possible changes as the City works toward an increased diversion of waste from the landfill. With the expiration of the City's current solid waste contract on October 31, 2010, this stage has begun. The addition of the Environmental Task Force Solid Waste and Recycling Subcommittee provided Staff with an insightful resident and commercial perspective as suggestions were discussed and formulated for the next contract.

#### Environmental Task Force (ETF)

In June, 2008 City Council decided to form a resident-based Environmental Task Force (ETF) to study environmental issues of priority to the community. Staff solicited applications and on September 2, 2008 Council reviewed these applications and selected 14 residents to serve on the ETF. Council then appointed two representatives to the ETF, Mayor Portia Cohen, and Mayor Pro Tempore Mitch Ward. The remaining positions were appointed by the MB Unified School District, including Amy Howorth School Board Member, and two student representatives.

The 19-member ETF had its first meeting on October 15, 2008, and divided into four subcommittees to tackle priority environmental issues identified by City Council: the Development of a Climate Action Plan; Water Conservation and Storm Water Management Issues; Waste Reduction and Recycling; and Sustainable ("Green") Design. Since this first meeting the ETF subcommittees have made significant progress on the goals and tasks identified so far.

Each group has made status report presentations to the entire ETF, and has begun presenting their recommendations on environmental solutions to the City's challenges for ETF approval. Once the ETF has approved a set of recommendations, they are presented to City Council for review

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and approval. Council can then provide Staff with direction on how to carry out the recommendations.

#### Solid Waste and Recycling Subcommittee (SWRS)

The Solid Waste and Recycling Subcommittee (SWRS) is comprised of three members with varying backgrounds and a passion for waste reduction. As representatives of the residential and commercial sectors, the SWRS has provided a community point of view by offering helpful observations and insights regarding the solid waste programs in the City. City Staff has provided support to the subcommittee as well.

The SWRS was directed to focus its initial efforts on evaluating the programs in the current solid waste contract and to provide recommendations to City Council on improvements and/or additions for the next solid waste contract. This issue was given priority due to the expiration of the current contract on October 31, 2010. Ample time is needed for preparation of a new contract and evaluation of proposals from interested haulers. Once the SWRS finishes Phase I of its term by presenting contract recommendations to Council, Phase II will consist of goals including, but not limited to, creating a zero waste policy, refreshing solid waste public outreach materials, considering a mandatory recycling ordinance and pursuing a Styrofoam ban.

The SWRS' recommendations for the next solid waste contract introduce innovative programs that were not readily available in Southern California during the City's last contract such as food waste recycling and mobile household hazardous waste pick up. City staff has worked with the SWRS members to provide input and support, keeping in mind City protocols and operations. The Environmental Task Force approved the recommendations that are being presented for Council discussion and direction.

#### DISCUSSION:

The SWRS approached its task by first evaluating the following:

- What programs are successful?
- What programs are unsuccessful?
- What areas are holding the City back from increasing diversion and reducing the amount of landfill waste?
- What are the programs found in cities who are leading the way in waste reduction?
- What issues does Staff receive the most requests and complaints for?

After some research, the following comments and conclusions were made by the SWRS:

- Residential recycling is the City's most successful program. Residents have a good grasp of the general recycling program and what to place in the recycling container. Diversion rates are consistently over 50% in Residential areas.
- The commercial sector, which includes businesses, multi-family dwellings and public cans, is the greatest area of improvement. The commercial diversion rates are consistently below 20%. Multi-Family Dwellings and the business sector often face issues of contamination and lack of space for recycling containers. Although recycling bins and service are free to all commercial properties, the program is not succeeding in this sector.
- The Construction and Demolition (C & D) recycling program needs more accountability. The accountability of contractors to submit all landfill and recycling tickets is time

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consuming. Because this process is based on the honor system, and there is not enough Staff to physically audit each construction site consistently for proper waste tonnages sent to landfill vs. recycling facilities, greater accountability and easier reporting needs to be established to take the C & D program to the next level.

- To take Residential recycling to the next level, the SWRS sees great value in an organics (i.e.: food waste recycling) program, tiered rate structure (i.e.: "Pay as You Throw"), convenient hazardous waste collection, and increased accountability of construction and demolition waste.
- Staff receives frequent requests regarding Sand Section service (i.e.: automated service, hauler-provided trash containers (that have wheels), as well as the above mentioned programs such as food waste recycling and more convenient hazardous waste disposal.

Although other innovative programs were considered (such as anaerobic digestion), programs that are not yet conveniently offered by haulers can be quite expensive, if available at all.

With the above conclusions, the SWRS began evaluating current contract programs and practices and formulated improvements and additions for the next solid waste contract. The items City Council selects will be placed in a new contract as part of a Request for Proposal for interested, qualified haulers.

The following four charts (Residential, Commercial, MBUSD Schools, and Additional Items) list all of the improvements and additions the SWRS is recommending for the next solid waste contract. Within the chart the topic is stated, a brief explanation of the current practice in Manhattan Beach, the SWRS recommendation for Council to approve, and noted benefits to approving the SWRS recommendation.

A few topics have more than one option listed for Council consideration as both options could work in Manhattan Beach (i.e.: HHW Option #1, HHW Option #2). It is not necessary to decide which option is best at this point. Council may approve *both* options to be included in the draft RFP with no consequence. The decision of which options to choose can be deferred until the first professional draft of the Request for Proposal (RFP) is brought before Council. Once the draft RFP is presented, City Council can make a final decision on which options to include in the formal RFP.

#### Residential Recommendations

TOPIC	CURRENTLY WHAT'S DONE	RECOMMENDATION	BENEFITS TO CHANGE
Residential Pricing Structure Option #1	Flat rate for trash and resident receives unlimited number of cans serviced 1 time per week.  Recycling and green waste bins and services are free.	Aggressive tiered rate structure for trash.  Free recycling and green waste services.	Incentive for reducing waste through increasing recycling, green waste, and composting by increasing the unit cost of trash as more trash is thrown out.
Residential Pricing Structure Option #2	Flat rate for trash and resident receives unlimited number of cans serviced 1 time per week.  Recycling and green waste bins and services are free.	Aggressive tiered rate structure for trash.  First recycling container free.  Moderate tiered rate structure for additional recycling containers.	Incentive for reducing overall materials from the waste stream, including recyclable materials.
Curbside Food Waste Recycling	City subsidizes the cost of worm and compost bins for residents to assist with food waste recycling.	Begin curbside food waste recycling program - food waste would go into green waste container	Larger waste stream out of the landfill. Consistent resident request to begin this program.
Automated Service for entire city	Sand Section has manual collection and rest of city has automated	Automate in all areas possible (current hauler found a couple alleys will have to be manual)	More efficient service, major reduction on physical impact of refuse employee

Wheeled Toters in Sand Section	Current hauler is contracted to distribute non-wheeled recycling containers to Sand Section	Hauler to provide wheeled toters to residents in Sand Section. If it's deemed at the City's discretion that a street is too steep for wheeled toters, non-wheeled containers will be provided by hauler.	Greater ease and convenience for resident to bring trash and recycling to the curb for collection. Major request from residents over the years of the current contract.
Hauler Provide All Toters in Sand Section	Sand Section residents must purchase their own trash containers	Hauler to provide all residents with toters, including Sand Section residents	Containers in Sand Section will be consistent with the rest of the City. Major request from residents over the years of the current contract.
Green Waste Toters in Sand Section (upon request)	Free, unlimited curbside green waste recycling for automated section	Offer green waste toters to Sand Section residents	Helps in waste diversion. Some Sand Section homes have courtyards and small gardens.
Household Hazardous Waste Option #1	Resident takes HHW to Hyperion or LA County Round Up	HHW mobile pickup at residents home once or twice per year - collection route	Proper disposal; convenience; resident does not have to transport toxic materials.
Household Hazardous Waste Option #2	Resident takes HHW to Hyperion or LA County Round Up	Appointment based mobile copay program. Service visits home by appointment only.	Proper disposal; convenience; resident can call any time they have items to dispose - ultimate convenience for proper disposal. Frequent resident request.

#### Commercial Recommendations

TOPIC	CURRENTLY WHAT'S DONE	RECOMMENDATION	BENEFITS TO CHANGE
Aggressive Tiered Rate Structure Option #1	Rate by bin size & collection frequency, recycling is free	Aggressive tiered rate structure for trash and recycling is free.	Commercial diversion is low, this will increase recycling. Force businesses to implement recycling programs & train employees.
Aggressive Tiered Rate Structure Option #2	Rate by bin size & collection frequency, recycling is free	Aggressive tiered rate structure for trash.  Trash is processed at a "dirty Material Recovery Facility."  Recycling is free.	Most comprehensive program. Recyclables removed from trash at MRF, provides additional collection of recyclables. Increased diversion in difficult sectors like Downtown and Multi-Family
Commercial Food Waste Recycling	No food waste recycling program is offered by the City at this time.	6 month pilot for 10 restaurants selected by City with option to implement full commercial program w/proposal provided by contractor at that time	Remove organics from the landfill. Higher waste diversion rate.
Recognition for Commercial Recycling	Businesses may apply for awards by the state and South Bay Business Environmental Coalition, but only a few businesses win. Santa Monica Bay Restaurant Certification Program réwards efforts with various storm water issues.	Hauler & City begin recognition program to reward all businesses with excellence in waste reduction. Maybe work with Santa Monica Bay Restaurant Certification Program.	Works toward increasing diversion, great PR for businesses, positive outreach. City, hauler and business will identify areas of growth. Provides education and auditing.

Construction & Demolition (C & D)	Construction community can take C&D materials to any facility as long as the diversion is met; landfill and recycling tickets are submitted to City for approval.	Place clause in contract stating that the City may opt for hauler franchise of C & D at any time during contract and hauler must meet 70% diversion.	Greater accountability with reporting; higher accuracy; guaranteed diversion percentage from contracted facility
Commercial Hazardous Waste (HW)	Businesses can participate in SAFE Collection Center (Hyperion) Small Waste Generator Program or hire a hazardous waste company to pick up their toxic materials.	HW service by appointment & co-pay charge	Less contamination in trash and convenience
Trash Overage Charge Program	Trash cans/bins monitored for excessive capacity: pictures of overages placed on letter to business. 2 warning letters are sent, then 3rd offense an overage charge is applied.	Formally include overage program in contract & expand program to monitor trash enclosure cleanliness.	Continued accountability. Improve storm water (NPDES) conditions by reducing overflowing debris. Improve appearance of business.
Free Bulky Item Pickup for Multi- Family Dwellings (MFD)	Multi-Family Dwellings are billed as commercial and are charged \$10 per bulky item	1 FREE visit per unit per building per year	Reduced "illegal dumping" when tenant moves out. Quicker clean up. (If it's free for single family should be free for multi-family)
Multi-Family Dwellings Outreach Plan	MFD outreach materials will begin distribution 2009	Staff to develop scope of MFD outreach plan for inclusion in contract	Increased recycling education & efforts toward higher diversion rates. Assist property managers with training tenants.

"Recycle Ranger" Consultant	Hauler hires a consultant to perform commercial outreach, education.	Hauler to provide \$100,000 for City to contract a consultant to perform commercial and residential outreach.	Aggressive outreach to increase recycling accounts, educate commercial & residential sector, provide commercial audits and school education.
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<u>MBUSD Schools Recommendations:</u> All costs regarding MBUSD school recommendations will be distributed across residential and commercial rates.

TOPIC	CURRENTLY WHAT'S DONE	RECOMMENDATION	BENEFITS TO CHANGE
Include Schools as City Facilities for Free Services	MBUSD is a state agency and are not required to use the City's hauler. Hauler categorizes MBUSD as a commercial account and billing is processed under commercial rates. City facilities and public containers are serviced without cost to the City's general fund.	Include MBUSD as City facilities to receive services without cost. If MBUSD chooses not to be serviced by the City's hauler, school district must go out to bid for all refuse services.	MBUSD will save upwards of \$60,000 per year on refuse costs. MBUSD budget will be slightly eased by the removal of refuse costs.  Costs will be covered by rate payers.
School Outreach Option #1	Hauler is contracted to have someone available for assemblies, but no formal school outreach plan is documented in contract.	Hauler to provide \$100,000 recycling education grant annually to MBUSD for programs in 7 district schools. Funds accepted, and managed through PTA. Each school will be responsible for its own outreach plan.	School has greater control over outreach and programs implemented. Consistent programs for kids, improved outreach & education, better effort toward higher diversion rates. Costs will be covered by rate payers.

School Outreach Option #2	Hauler is contracted to have someone available for assemblies, but no formal school outreach plan is documented in contract.	Hauler to provide a suggested school outreach plan.	A formalized school outreach plan will provide great momentum with the kids. Costs will be covered by rate payers.
School classroom & public area recycling containers	School is responsible for providing its own classroom and public area recycling containers (hauler awarded grant to MBUSD in 2008 & donated containers to help some schools with classroom recycling).	Hauler to provide recycling containers for classrooms & public areas as needed in the 7 MBUSD schools.	Opportunity for full recycling participation in every district school. Cost savings to school district. Costs will be covered by rate payers.

#### Additional Items

TOPIC	CURRENTLY WHAT'S DONE	RECOMMENDATION	BENEFITS TO CHANGE
Alternative Fuel Vehicles	Hauler upgraded collection fleet to Compressed Natural Gas (CNG) vehicles.	Hauler must use alternative fuel vehicles for collection if fleet is available at inception of the contract. If fleet is not available, the hauler has 5 years to upgrade the fleet to alternative fuel.	Lower carbon footprint from alternative fuel vehicles.
Hazardous Waste Pick Up for City Facilities	City facility Hazardous Waste disposal is coordinated through the Public Works Department using different vendors.	Include Hazardous Waste pick up services as part of the City collection.	Disposal will be more convenient.

Styrofoam
-
Recycling

Styrofoam is placed in the trash container; it is not currently a part of the recycling program.

Include clause stating "When hauler is able to recycle Styrofoam, City reserves the right to add Styrofoam recycling into contracted list of recyclables without additional expense."

\*Phase II will address Styrofoam issue as well.

Styrofoam is nonbiodegradable and will be prevented from entering the landfill.

#### **CONCLUSION:**

Staff recommends that City Council discuss and affirm which SWRS recommendations that Council would like to include in the draft of the next solid waste contract.

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#### B) Request for Proposal

#### RECOMMENDATION:

Staff recommends that City Council go out to bid for the City's next solid waste contract, that staff be directed to develop a Request for Proposal (RFP) and return to City Council for approval.

#### FISCAL IMPLICATION:

The Request for Proposal (RFP) process requires competitive proposals from interested haulers whereas a Contract Renegotiation calls for negotiating a revised contract with the current hauler to include new services. Although costs are expected to incur inflationary increases since last going out to bid, additional services added will increase the contract costs as well. These costs cannot be determined until pricing is received from haulers through the Request for Proposal process.

#### **BACKGROUND:**

On November 1, 2002 the City of Manhattan Beach entered into a seven year solid waste franchise agreement with Waste Management. Last year City Council approved the optional one-year extension, and the new expiration date of the Waste Management contract is October 31, 2010.

It is recommended by industry professionals to begin the RFP process 12-18 months in advance of the expiration date to allow ample time for contract review, revisions, approval and possible billing or operational changes. With the creation of the Environmental Task Force, evaluation of the City's current contract began in November 2008 with the SWRS comprised of three residents and Staff support. Now with approximately 18 months until the expiration of the current haulers contract, and several suggested changes and additions, formal preparation of the next solid waste contract should begin.

#### DISCUSSION:

The RFP process allows the City to select from qualified haulers proposals that would include evaluation of a combination of costs and ability of hauler to meet the service portions of the contract. Renegotiation of the contract with the existing hauler allows the City to continue a contractual relationship with a known hauler and their abilities are demonstrated by their past performance.

Below is a table of the methods used in local South Bay Cities for selection of a waste hauler. Nine cities used the Request for Proposal process and four renegotiated with their current contracted hauler.

### Solid Waste Contracting Method in South Bay Cities\*

City	Population	Waste Hauler	Waste Hauler Selection Process
Carson	98,000	Waste Management	RFP
Gardena	62,000	Phoenix	RFP
Inglewood	119,000	Waste Management	Negotiated
Hawthorne	89,000	Consolidated	RFP
Redondo Beach	67,000	Consolidated	RFP
Manhattan Beach	37,000	Waste Management	RFP
El Segundo	17,000	Consolidated	Negotiated
Rancho Palos Verdes	43,000	Waste Management & Universal Waste	RFP
Hermosa Beach	19,000	Consolidated	Negotiated
Lawndale	34,000	Consolidated	RFP
Lomita	21,000	Cal Met	Negotiated
Palos Verdes Estates	14,000	Athens	RFP
Rolling Hills Estates	8,000	Waste Management	RFP

<sup>\*</sup>As of 2008

There are pro's and con's for RFP and renegotiation. Below are some factors for City Council to consider:

	Request for Proposal (RFP)	Renegotiation of Current Contract
Pro	Guaranteed competitive pricing.	Allows City to work with hauler who has successfully provided services.
Pro	Best method if introducing programs new to the City or industry.	Existing contractor knows City's customers' needs and demands.
Pro	Assures public of most competitive cost proposal.	Transition to provide additional services would be minimal.
Con	New haulers abilities are only based on references.	Price for services established in non- competitive basis, while there would be comparisons to neighboring agencies it is very difficult due to different service levels.
Con	Selection process is more difficult and may include some subjective components in addition to service costs.	Cost basis for new programs established in non-competitive basis.

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#### CONCLUSION:

Staff recommends that City Council approve a Request for Proposal process for the next solid waste contract given that the total value of the contract may exceed twenty-five (25) million dollars and the RFP process offers the City the best opportunity to receive services on a competitive cost basis.

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#### C) Solid Waste Professional Services

#### **RECOMMENDATION:**

Staff recommends that City Council authorize the City Manager to negotiate a solid waste professional services contract with Hilton, Farnkopf & Hobson, LLC.

#### FISCAL IMPLICATION:

In the FY 2008-2009 Adopted Budget, \$132,000 is specifically available to fund the professional services needs for the new solid waste contract and Staff anticipates this amount will cover the professional services with HF&H.

#### BACKGROUND:

Hilton, Farnkopf & Hobson, LLC (HF&H) was first contracted by the City of Manhattan Beach in 2001 to provide professional services for the City to develop a waste hauler contract and develop options by the Request for Proposal (RFP) process. HF&H helped create the current waste hauler contract by structuring programs and services to keep the City in compliance with AB 939, the States requirement for cities to recycle 50% of the municipalities' total waste. This contract has also benefited the City of Manhattan Beach residents and business owners with some of the lowest, competitive rates in the South Bay over the past seven years. Recycling bins distributed by the hauler became free for residents and commercial properties. Before this contract, there was no required age limit for the collection vehicles – the current contract caps the age of all collection trucks servicing Manhattan Beach at ten (10) years. The City's landfill disposal rate was locked in at a flat rate over the term of the contract, and no rate increases outside the annual July 1<sup>st</sup> increase may be given. Because of these clauses, Manhattan Beach residents and businesses maintained a steady rate increase over the last seven years, unaffected by fuel and operational changes.

#### DISCUSSION:

HF&H has a strong reputation as a leader in solid waste consulting services and provides contract development and analysis of hauler proposals. Their staff includes accountants, economists, engineers, and management consultants with both public sector and industry experience. HF&H has provided solid waste services to over 250 agencies including nine South Bay Cities, and are currently providing contracting assistance to the cities of Lawndale, Rancho Palos Verdes and Redondo Beach. This experience represents the impressive resources and technical expertise readily available to HF&H. Results from a third-party customer service survey spanning twelve years showed that 100% of responding cities would use HF&H again and would recommend their services to other cities.

IIF&II is familiar with the solid waste issues, efforts and goals of the City including the 2007 Green Book and the Environmental Task Force. Because of the current contract success and familiarity with Manhattan Beach, Staff is confident that Hilton, Farnkopf & Hobson, LLC will create a cost-effective, dynamic contract to meet the needs of the Manhattan Beach community.

The next solid waste contract may exceed twenty-five (25) million dollars. The expected costs for

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HF&H's professional services calculate to roughly less than half of one percent of the estimated contract total. The accuracy, strength and cost-effectiveness of this contract are imperative. City Staff does not have the resources or expertise to develop complex solid waste contracts. With the changes in the economy as well as new trends in solid waste and recycling programs, HF&H's staff and resources equip them to create an appropriate contract for Manhattan Beach.

Attached is a sample scope of work from HF&H including an outline of tasks, descriptions and a work plan chart listing the number of hours and type of staff necessary to perform each task. It is representative of the work HF&H would perform for Manhattan Beach. The scope includes the following:

- Review all existing documents and meet with City staff to discuss key issues and confirm the detailed schedule for the procurement process.
- Prepare detailed project plan documenting the key issues, existing and alternative solid waste and recycling services, and schedule.
- Document and discuss the current contract terms versus the new proposed terms.
- Present new terms/services to City Council for feedback on all outstanding issues and provide HF&H direction in completing the RFP and agreement.
- Gather and review operating data so that haulers can properly calculate their pricing for services. HF&H has found that when proposers are confident about the accuracy of operating data contained in the RFP, they propose lower rates and include fewer contingency costs.
- Prepare draft RFP and agreement, submit to City Attorney, other staff and potential proposers for feedback. HF&H will then revise the RFP and agreement based on the feedback received.
- Attend City Council meeting to approve the RFP package.
- Prepare for and attend proposers' conference where haulers may ask questions on any part of the draft RFP package. HF&H will provide methods to control contact between City staff and proposers at the discretion of City Council's desired level.
- Prepare and make available an addenda from the proposers' conference.
- Review proposals for completeness.
- Evaluate complete proposals, prepare follow-up questions for proposers, review responses received from proposers, and clarify all unresolved issues.
- Interview proposers along with the City's evaluation team
- Contact references for recommended proposer.
- Prepare draft evaluation report.
- Review City comments and prepare final evaluation report.
- Participate in negotiating session.
- Prepare revised portions of agreement.
- Attend the City Council meeting when final agreement will be approved.

#### CONCLUSION:

Staff recommends that City Council authorize the City Manager to negotiate a solid waste professional services contract with Hilton, Farnkopf & Hobson, LLC, based on their reputation of services, experience and knowledge of solid waste hauler contracts. Their knowledge of the existing Manhattan Beach contract and needs ensure the City its best opportunity to craft the best

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possible hauler contract. Drafting a new or revised solid waste contract is very complex, especially when introducing new programs or billing procedures. HF&H has resources from assisting over 250 agencies with solid waste issues and contracts. This expertise is recommended for a contract that may exceed twenty-five (25) million dollars and is vital to the Environmental Task Force's goals and efforts as a "green" city.

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#### D) Letter of Notice

#### **RECOMMENDATION:**

Staff recommends that City Council approve the letter of notice (attached) so that the City has the option to franchise a Construction and Demolition hauler in five years.

#### FISCAL IMPACT:

An initial fiscal implication of approximately \$1,200 will cover mailing costs for Five Year Noticing Rights letter to all contractors, subcontractors and construction haulers licensed in the City. If City Council chooses to franchise Construction and Demolition hauling after the five year waiting period, contractors and sub-contractors who currently self-haul will utilize the franchised hauler and pay for hauling services. At that time, Staff will perform special outreach to assist the Manhattan Beach construction community with the change. Costs and accuracy of meeting regulatory reporting requirements would be reduced.

#### **BACKGROUND:**

In 1989, the California State legislature passed Assembly Bill (AB) 939, which calls for local jurisdictions to divert 50% of solid waste disposal from landfills by January 1, 2000. The law made local jurisdictions responsible for developing and implementing programs to achieve the mandated diversion level and to report progress to the State. Achievement of the diversion goal is backed by the potential for penalties including fines of up to \$10,000 per day. One of the programs the City of Manhattan Beach created in 2004 to assist with the AB939 goal is Construction and Demolition recycling. Additional legislature has been submitted to the State over the years to increase the diversion requirement. The City of Manhattan Beach needs to prepare programs for a stronger requirement as this increase is inevitable with the changing climate.

The Construction and Demolition recycling program, adopted in 2004, requires contractors for all demolition and construction projects with a total value of \$100,000 or more to recycle at least 50% of its waste. Contractors are required to complete a "Waste Management Plan" (WMP) form before a permit can be issued. On this WMP, the contractor is required to provide the recycling facility information the materials will be taken to as well as complete a plan table to determine how much waste he/she will generate and need to create a diversion plan for.

One area of growth for this program is landfill and recycling receipt accountability, as the contractors turn in landfill and recycling receipts on an honor system. What this means is that as long as they meet their 50% diversion requirement and the tonnage is within reason of their guesstimated amount the tickets are signed off. What happens though, and the reason for consideration of this item, is that contractors sometimes do not turn in all the landfill and recycling receipts for the job. Staff finds this out when different packets of tickets with the same permit number are turned in, or when a contractor does not meet the diversion rate and must provide the more evidence of recycling (or risk a fine). When asked if any tickets were not turned in, most contractors are able to find additional tickets for the job. The consistent ease of finding more tickets is cause to doubt the effectiveness of the current honor system. The program needs to be more accountable to prepare for inevitable State diversion increases. Because the contractors can

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choose any hauler that is licensed in the City, or self-haul their waste, accountability is difficult. There are hundreds of pending permits awaiting tickets and approval and there is not enough staff to frequently visit all construction sites to manage the tonnage collected.

#### DISCUSSION:

With the volume of construction performed in Manhattan Beach, a successful Construction and Demolition program requires a higher level of monitoring. The City's current non-exclusive system for construction haulers makes it difficult to properly promote and monitor progress toward higher diversion goals within the sector and meet the ever increasing regulatory demands. Program consistency is challenging. The City has no authority at this time to reduce the number of haulers in the Construction and Demolition sector because haulers have "5-years continuation rights" by State law. The specific language of the Public Resources Code as it pertains to the continuation rights of the haulers is copied below.

"Public Resources Code – Section 49520. If a local agency has authorized, by franchise, contract, license, or permit, a solid waste enterprise to provide solid waste handling services and those services have been lawfully provided for more than three previous years, the solid waste enterprise may continue to provide those services up to five years after mailed notification to the solid waste enterprise by the local agency having jurisdiction that exclusive solid waste handling services are to be provided or authorized, unless the solid waste enterprise has an exclusive franchise or contract.

If the solid waste enterprise has an exclusive franchise or contract, the solid waste enterprise shall continue to provide those services and shall be limited to the unexpired term of this contract or franchise or five years, whichever, is less."

By giving the existing haulers (which includes contractors and sub-contractors since they can self-haul) a "Five-Year Notice" of the City's intent to grant an exclusive franchise, the City will have the option to grant an exclusive franchise for the City's waste hauler to gain firmer control of C & D recycling services. By creating an exclusive franchise system for C & D, the City Staff would be better able to promote and require recycling efforts, raise the City's diversion rate, and provide consistency in collection and disposal by one hauler.

#### **CONCLUSION:**

Staff recommends that City Council approve the letter of notice (attached) so that the City has the option to franchise a Construction and Demolition hauler in five years. Five years after the distribution of the letter, Staff will return to City Council for final approval of the franchise.

#### Attachments:

- 1. Sample scope of Request for Proposal process
- 2. Letter of Notice

Attachment 1

## SCOPE FOR CONDUCTING A REQUEST FOR PROPOSAL PROCESS FOR A SOLID WASTE COLLECTION AGREEMENT

#### **SCOPE**

TASK 1: Define Work Plan & Develop Procurement Strategy

Subtask 1A: Initiate Project Under Subtask 1A, HF&H will:

#### Review existing background documents and prepare for kickoff meeting

HF&H will review the existing solid waste collection franchise agreement and the City's solid waste and recycling ordinances to gain an understanding of the City's existing solid waste programs and service arrangements. Having drafted the current agreement and conducted the prior procurement process, and provided consulting services to the City's Environmental Task Force, HF&H already understands many of the City's programs and issues. HF&H will review the recommendations made by the Environmental Task Force to the City Council, and the Council's response.

#### Meet with City staff

HF&H will prepare for and conduct a meeting with City staff to discuss key issues relating to the procurement of a new franchise agreement, and confirm the detailed schedule for the procurement process.

#### Prepare the project plan and analysis of the current agreement

Based on discussions with City staff, HF&H will prepare a Project Plan that documents the key issues, existing and alternative solid waste and recycling services, and schedule. HF&H will provide a copy of the Project Plan to the City and use it as a tool to manage the procurement process.

#### Subtask 1B: Define Scope of Services and Confirm with City

The purpose of this task is to define the scope of the solid waste services to be proposed upon in the RFP package. HF&H will:

#### Document recommended options for inclusion in RFP and agreement

Prepare a document describing our recommended changes to existing services and contract terms, and compare the current and proposed conditions. This comparison facilitates an informed discussion and decision-making process.

Present recommended services/terms to City

HF&H will present the recommended services and agreement terms to either the City Council or, if appropriate, to a steering committee appointed to lead the procurement process. At this meeting, the City Council or steering committee is expected to make decisions regarding outstanding issues and provide HF&H with the direction to be followed in completing the RFP and agreement.

#### Subtask 1C: Gather and Review Operating Data

HF&H will collect any data available regarding the current services provided. HF&H will prepare data collection forms to assist the City and/or hauler in providing additional information in a user-friendly format. The City bills customers and, therefore, the City will be able to provide some of the necessary data.

It has been HF&H's experience that when proposers are confident about the accuracy of operating data contained in the RFP, they propose lower rates and include fewer contingency costs. Collecting data in this manner also may uncover additional issues, such as poor reporting or service issues that we would address in the new agreement. HF&H will analyze the data gathered for overall reasonableness.

#### TASK 2: Prepare and Issue Request for Proposals

#### Subtask 2A: Prepare draft RFP and agreement

Based on the information and direction received in prior tasks, HF&H will prepare the draft RFP, agreement, and criteria to be used in evaluating the proposals received.

## Subtask 2B: Upon review by the City Attorney, other City staff and potential proposers, revise RFP and agreement

HF&H will submit the draft RFP and agreement to City staff, the City Attorney, and potential proposers for review. HF&H will provide a list of potential proposers to the City. After City staff and the potential proposers have reviewed the documents and provided HF&H with their written comments, HF&H will confer with City staff and make appropriate revisions once to these documents. The draft agreement is included in the RFP as an attachment. The City Attorney is requested to make any changes directly to the documents in a strike-and-replace format.

#### Subtask 2C: Attend Council meeting to approve RFP package

HF&H will attend one City Council meeting at which the City Council will approve the RFP and draft agreement. Once the RFP and draft agreement have been approved by the City Council, they can be distributed to potential proposers. HF&H will provide the City with a recommended list of potential proposers.

#### Subtask 2D: Prepare for and attend proposers' conference

HF&H will schedule, along with City staff, a proposers' conference to be conducted shortly after release of the RFP. Potential proposers will have an opportunity to receive clarification of any issues and ask questions at this conference. HF&H will also accept written requests for clarification until a set deadline. HF&H recommends that contact between proposers and the City be controlled and will suggest methods to do so, based on City staff and City Council's desired level of interaction with proposers.

#### Subtask 2E: Prepare addenda

HF&H will prepare written responses to questions posed at the proposers' conference, or submitted in writing, and prepare any necessary addenda arising from issues posed at the proposers' conference. All questions and responses shall be made available to all proposers in attendance at the conference.

#### TASK 3: Review and Evaluate Proposals

#### Subtask 3A: Review proposals for completeness

HF&H will perform an initial review of each proposal submitted for compliance with the City's RFP requirements and disregard incomplete proposals.

#### Subtask 3B: Evaluate complete proposals

The specific criteria for which HF&H evaluates the complete proposals will be developed using input received from City staff and the City Council. Based on our experience in other cities, HF&H anticipates evaluating the proposals based on the following criteria:

- Exceptions taken to the terms and conditions of the draft agreement;
- Proposed total compensation (rate revenue) over the term of the agreement, based on the rates included in the financial section of the proposal;
- Experience of the proposers in providing the requested services in other jurisdictions, based on information contained in their proposals;
- Financial resources of the proposers, based on information in their proposals; and,
- Unique proposal features that exceed the RFP's minimum requirements.

#### Subtask 3C: Prepare follow-up questions for proposers

After performing an initial review and evaluation, HF&H will provide each proposer with a summary evaluation of the company's individual proposal in order to confirm our understanding of the information presented in the proposal.

#### Subtask 3D: Review responses and clarify unresolved issues

HF&H will review responses received from proposers and resolve any open issues to help ensure that proposers are satisfied with the representation of their proposals.

#### Subtask 3E: Interview proposers

At this stage in the process, usually one, two, or three proposals are clearly more likely to be selected. Along with the City's evaluation team, HF&H will interview up to four proposers, scheduling all interviews on one day.

#### Subtask 3F: Contact references for recommended proposer

HF&H will contact references provided for the proposer to be recommended to the City Council for award of the agreement. HF&H will summarize the results of the reference checks within the evaluation report.

#### Subtask 3G: Prepare draft evaluation report

All proposals receive a preliminary evaluation. A detailed evaluation is performed of the one or two proposals that appear to offer the most value for the services and costs proposed. Additionally, HF&H will review the overall reasonableness of the operational and financial assumptions contained in the technical section of the proposals selected for detailed evaluation. After the evaluation is complete, HF&H will provide the City with a report describing the evaluation results.

#### Subtask 3H: Review City comments and prepare final evaluation report

HF&H will review and incorporate City comments into the evaluation report and provide a final evaluation report

TASK 4: Negotiate With Top Ranked Contractors, and Prepare a New Agreement with Selected Contractor for City Council Approval

#### Subtask 4A: Participate in negotiating session

HF&H will participate in a negotiation session with one or more haulers. Based on prior experience, final negotiations can usually be completed during one session per proposer, and the fee estimate includes costs for one session with one proposer. However, the City may prefer to negotiate with multiple proposers at this time, as multiple proposals may appear attractive prior to finalizing the agreement(s). Proposers are most cooperative when they are still in competition. After finalizing negotiations, HF&H would then assist the City's evaluation team in its determination of a final selection. If the City desires to negotiate further with the final selection, HF&H would assist in those negotiations as well.

#### Subtask 4B: Prepare revised portions of agreement

Based upon the negotiations, HF&H will make one set of revisions to the final agreement negotiated with each proposer and ask each proposer to sign the agreement. The City can then make a decision based on clearly defined contract terms, verses general promises often made in proposals and during negotiations. Also, at award, neither the successful nor unsuccessful proposers can debate what was or was not the final offer to the City.

#### Subtask 4C: Attend one City Council meeting for approval of final agreement

HF&H will attend the City Council meeting at which the final agreement is expected to be approved.

#### WORKPLAN

	TASK DESCRIPTION	Sr. Vice President	Director	Senior Associates	Associate	Total Hours
	efine Scope of Services & Prepare Procurement Strategy Initiate Project		_	40		18
	Review existing documents and prepare for kickoff meeting	6	0	12 4	0	8
	2 Meet with City staff (meeting #1)	2	0	6	2	10
	3 Prepare Project Plan	2	U			"
E	Define Scope of Services and Confirm with City	_	_			
	Review current service methods	8	0	8	0	16
	Document recommended options for inclusion in RFP	4	0	4	1	9 12
	3 Present recommended services/terms to Council (meeting #2)	6	0	6	0	12
(	C. Gather and Review Operating Data	4	16	16	12	48
2. 1	Prepare and Issue Request for Proposals					
	A. Prepare draft RFP and Contract	12	8	60	50	130
9	B. Revise documents once after review by City Attorney, other City staff,	ļ.			1	
•	and potential proposers	8	0	8	0	16
	C. Attend Council meeting to approve RFP package (meeting #3)	[ 6	0	6	0	12
	Prepare for and attend proposers' conference (meeting #4)	4	0	6	0	1
	E. Prepare addenda	4	2	12	2	20
3.	Review and Evaluate Proposals		ļ	ļ		1
	A. Review proposals for completeness	1	0	1	0	
	B. Evaluate complete proposals (maximum of four)	12	0		I .	
	C. Prepare follow-up questions for proposers	4	0	1	0	
	Review responses and clarify unresolved issues	4	0	1	1	1
I	E. Meet with City staff to discuss preliminary evaluation (meeting #5)	5	0	<b>I</b>	1	I
	F. Interview proposers (meeting #6)	8	8	1	0	1
•	G. Contact references for recommended contractor	1 1		1	1	
I	H. Prepare evaluation report	12		·	1	1
ļ	Review City comments and prepare final evaluation report	4	1	'  °	'   '	'  '*
4.	Negotiate Final Agreement and Prepare a New Agreement				ļ	_
	Participate in one negotiating session (meeting #7)	8			1	
	B. Prepare revised portions of Agreement	8				- I
1	C. Attend Council meeting for approval of final Agreement (meeting #8)	6		) 6	5	) 12
5.	Manage Project and Prepare Workpapers	4		2 4	1	2 12
Tota	al Hours	145	36	5 288	10	7 576

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Attachment 2



City Hall

1400 Highland Avenue

Manhattan Beach, CA 90266-4795

Telephone (310) 802-5000

FAX (310) 802-5001

TDD (310) 546-3501

<DATE>

<Hauler>

<Address>

<City, State, Zip>

Re: Five (5) Year Notice of City's Intention to Grant an Exclusive Franchise

Dear Sir or Madam,

This letter is to notify you of the City of Manhattan Beach's intention to grant a franchise for the collection, handling and disposal of construction and demolition waste in five (5) years. This notice is provided pursuant to Public Resources Code Section 49520.

"Public Resources Code – Section 49520. If a local agency has authorized, by franchise, contract, license, or permit, a solid waste enterprise to provide solid waste handling services and those services have been lawfully provided for more than three previous years, the solid waste enterprise may continue to provide those services up to five years after mailed notification to the solid waste enterprise by the local agency having jurisdiction that exclusive solid waste handling services are to be provided or authorized, unless the solid waste enterprise has an exclusive franchise or contract.

If the solid waste enterprise has an exclusive franchise or contract, the solid waste enterprise shall continue to provide those services and shall be limited to the unexpired term of this contract or franchise for five years, whichever, is less."

If there are any questions please contact the Public Works Department at (310) 802-5313.

Sincerely,

Jim A. Arndt Director of Public Works

			**
		•	

To: Anna Luke, City of Manhattan Beach

From: Laith Ezzet, HF&H Consultants

Date: June 29, 2009

Re: Competitive RFP Process vs. Renegotiation of Solid Waste Contract

This memorandum describes the relative advantages of seeking competitive proposals or renegotiating the City's solid waste franchise agreement.

### Potential Proposers Operating in the South Bay

There are six companies currently providing residential franchise services to South Bay cities:

- Republic Services, Inc. (including its subsidiary Consolidated and the recently merged Allied Waste Services)
- Athens
- CalMet
- Phoenix
- Universal Waste Services
- Waste Management

See Exhibit 1 at the end of this report for a list of these haulers, and Exhibit 3 for profiles.

Waste Management is the largest solid waste company in North America. Republic is the second largest. These companies are both multi-billion dollar companies and publicly traded. The other companies in Exhibit 1 are smaller, privately owned companies.

Two of the potential proposers (Waste Management and Republic) own landfills, and as a result may be able to offer the City long-term disposal capacity guarantees. This is a significant issue, since the Puente Hills landfill (operated by the Los Angeles County Sanitation Districts), the largest landfill in the region, will close in 2013.

### Other Possible Proposers

There are two significant privately owned regional companies providing services in Southern California that are not currently providing exclusive residential

franchise services in the South Bay, CR&R and EDCO. These companies might be interested in proposing. EDCO has permits to provide non-exclusive commercial solid waste services in the cities of Lawndale, Los Angeles and Torrance. CR&R is permitted to haul commercial waste in the City of Los Angeles and has significant operations in Southern California.

There are many other smaller companies operating in other areas of Los Angeles County. One or more of these other companies might be willing to expand their business base by proposing in the City of Manhattan Beach.

### Contracting Methods Used by South Bay Cities

Besides the City of Manhattan Beach, there are 13 other cities in the South Bay that contract for residential or for both residential and commercial collection services. (The City of Torrance has municipal residential service). We contacted the thirteen other cities with contracted service and asked them whether their last contract was renegotiated or selected through an RFP process. Excluding Manhattan Beach, five cities renegotiated their contracts, and eight cities reported using a competitive process (see Exhibit 2).

### Summary of Advantages of Alternative Contracting Methods

### Advantages of soliciting competitive proposals:

- 1. Public appearance of fairness in awarding large contracts.
- 2. Competitive process allows the market to determine rates (and if rates increase through an RFP process, the City is less likely to be criticized than if it negotiates higher rates).
- 3. Maximize the likelihood of obtaining a contract with favorable terms (fewer contract issues are usually raised for negotiation by the proposer).
- 4. Allows all interested companies to propose on the City's contract.

### Advantages of Renegotiation:

- 1. Ensures continued service from a "known entity."
- Avoids potential transition issues associated with a change of service providers and fewer adjustments for customers.

- 3. Cost of service audit could validate current and proposed rates (audit would verify Waste Management's current rate revenues, costs, and profits and compare profitability to industry averages).
- 4. Typically, reduced contracting time and reduced use of City resources in the contracting process.

### Exhibit 1

### Residential Solid Waste Haulers in South Bay Cities

### Republic

- Hawthorne
- El Segundo
- Hermosa Beach
- Lawndale
- Redondo Beach
- Rolling Hills

### Waste Management

- Carson
- Inglewood
- Manhattan Beach
- Rolling Hills Estates
- Rancho Palos Verdes (1)

### Athens Services

• Palos Verdes Estates

### Cal Met

• Lomita

### **Phoenix**

• Gardena

### **Universal Waste Systems**

• Rancho Palos Verdes (1)

### Municipal Service

- City of Torrance
- (1) Rancho Palos Verdes has two franchised haulers, Waste Management and Universal Waste Systems.

Exhibit 2
Solid Waste Contracting Method in South Bay Cities

City	Population	Residential Service Provider	Contractor Selection Process	
Carson	98,000	Waste Management	RFP	
Gardena	62,000	Phoenix	RFP	
Inglewood	119,000	Waste Management	Negotiated	
Hawthorne	89,000	Republic (as Consolidated)	RFP	
Redondo Beach	67,000	Republic (as Consolidated)	RFP	
Manhattan Beach	37,000	Waste Management	RFP	
El Segundo	17,000	Republic (as Consolidated)	Negotiated	
Rancho Palos Verdes	43,000	Waste Management & Universal Waste	RFP*	
Hermosa Beach	19,000	Republic (as Consolidated)	Negotiated	
Lawndale	34,000	Republic (as Consolidated)	RFP	
Lomita	21,000	Cal Met	Negotiated	
Palos Verdes Estates	14,000	Athens	RFP	
Rolling Hills Estates	8,000	Waste Management	RFP	
Rolling Hills	2,000	Republic (as Allied)	Negotiated	

<sup>\*</sup> RFP process is currently underway for the Waste Management service area representing 95% of the City. Contract with Universal Waste Systems for 5% of the City was renegotiated in 2009.

### Exhibit 3

Residential Franchised Haulers in South Bay Cities

Company	Waste Management	Republic Services	Athens Services	CalMet	Phoenix	Universal Waste Systems
South Bay Cities Served for Residential	Rancho Palos Verdes Carson Inglewood Manhattan Beach Rolling Hills Estates	Hawthorne     El Segundo     Hermosa Beach     Lawndale     Redondo Beach     Reding Hills	• Palos Verdes Estates	• Lomita	• Gardena	• Rancho Palos Verdes
Sum of Population of South Bay Cities Served (1)	302,000 (4)	230,000	14,000	21,000	62,000	2,000 (4)
Parent Company Annual Revenues	\$13.3 Billion (2)	Republic: \$3.2 Billion (2) Allied: \$6.1 Billion (2) Total: \$9.3 Billion	\$173 Million (3)	\$40 Million (5)	N/A	N/A
Headquarters	Houston, Texas	Fort Lauderdale, FL (Republic) Phoenix, AZ (Allied)	Industry, CA	Paramount, CA	Pico Rivera, CA	Santa Fe Springs, CA
Local Operating Yard	Long Beach	Santa Fe Springs	Industry	Paramount	Pico Rivera	Santa Pe Springs
Owns a Landfill?	Yes	Yes	No	No	No	No
Notes	Services 95% of Rancho Palos Verdes Homes.	Recently merged with Allied. Subsidiary Consolidated services many of these South Bay cities.	Significant presence in the San Currently negotiating its Cabriel Valley.	Currently negotiating its current contract with Lomita.	Smallest company of franchisees in other South Bay cities.	Services 5% of Rancho Palos Verdes' homes.

<sup>(1)</sup> Source: California Department of Finance as of January 1, 2008
(2) 2007 Data
(3) 2008 Data
(4) Rancho Palas Verdes Population: 42,264, 95% of population was allocated to Waste Management; 5% to Universal Waste Systems.
(5) 2003 Data

### Page 1

## Competitive Procurement Schedule

Activity	Performed By	Target Date
1. Profile current agreement	HF&H	July 2009
2. Review key services, terms & conditions with City Staff	НF&Н	July 2009
3. Interview current hauler on key service issues	HF&H	July 2009
4. Prepare data request, send to hauler and City	НF&Н	August 2009
5. Prepare draft RFP and agreement	НF&Н	August 2009
6. Review draft RFP and agreement	City Staff, City Attorney	September 2009
7. Circulate draft RFP and agreement to potential proposers for comment	HF&H/Potential Proposers	October 2009
8. Approve RFP package	City Council	November 2009

# Competitive Procurement Schedule (continued)

Activity	Performed By	Target Date
8. Prepare proposals	Proposers	December 2009
9. Conduct pre-proposal conference	HF&H & City Staff	December 2009
10. Prepare addenda	НГ&Н	December 2009
11. Submit Proposals	Proposers	January 2010
12. Evaluate Proposals	HF&H & City	February 2010
13. Contact proposer references	НГ&Н	March 2010
14. Negotiate Agreement	HF&H & City Staff	April 2010
15. Consider Agreements for Approval	City Council	May 2010
16. Initiate New Services	Successful Proposer	November 1, 2010

### SCOPE FOR CONDUCTING A REQUEST FOR PROPOSAL PROCESS FOR A SOLID WASTE COLLECTION AGREEMENT

### **SCOPE**

TASK 1: Define Work Plan & Develop Procurement Strategy

**Subtask 1A: Initiate Project** Under Subtask 1A, HF&H will:

### Review existing background documents and prepare for kickoff meeting

HF&H will review the existing solid waste collection franchise agreement and the City's solid waste and recycling ordinances to gain an understanding of the City's existing solid waste programs and service arrangements. Having drafted the current agreement and conducted the prior procurement process, and provided consulting services to the City's Environmental Task Force, HF&H already understands many of the City's programs and issues. HF&H will review the recommendations made by the Environmental Task Force to the City Council, and the Council's response.

### Meet with City staff

HF&H will prepare for and conduct a meeting with City staff to discuss key issues relating to the procurement of a new franchise agreement, and confirm the detailed schedule for the procurement process.

### Prepare the project plan and analysis of the current agreement

Based on discussions with City staff, HF&H will prepare a Project Plan that documents the key issues, existing and alternative solid waste and recycling services, and schedule. HF&H will provide a copy of the Project Plan to the City and use it as a tool to manage the procurement process.

### Subtask 1B: Define Scope of Services and Confirm with City

The purpose of this task is to define the scope of the solid waste services to be proposed upon in the RFP package. HF&H will:

### Document recommended options for inclusion in RFP and agreement

Prepare a document describing our recommended changes to existing services and contract terms, and compare the current and proposed conditions. This comparison facilitates an informed discussion and decision-making process.

### Present recommended services/terms to City

HF&H will present the recommended services and agreement terms to either the City Council or, if appropriate, to a steering committee appointed to lead the procurement process. At this meeting, the City Council or steering committee is expected to make decisions regarding outstanding issues and provide HF&H with the direction to be followed in completing the RFP and agreement.

### **Subtask 1C: Gather and Review Operating Data**

HF&H will collect any data available regarding the current services provided. HF&H will prepare data collection forms to assist the City and/or hauler in providing additional information in a user-friendly format. The City bills customers and, therefore, the City will be able to provide some of the necessary data.

It has been HF&H's experience that when proposers are confident about the accuracy of operating data contained in the RFP, they propose lower rates and include fewer contingency costs. Collecting data in this manner also may uncover additional issues, such as poor reporting or service issues that we would address in the new agreement. HF&H will analyze the data gathered for overall reasonableness.

TASK 2: Prepare and Issue Request for Proposals

### Subtask 2A: Prepare draft RFP and agreement

Based on the information and direction received in prior tasks, HF&H will prepare the draft RFP, agreement, and criteria to be used in evaluating the proposals received.

### Subtask 2B: Upon review by the City Attorney, other City staff and potential proposers, revise RFP and agreement

HF&H will submit the draft RFP and agreement to City staff, the City Attorney, and potential proposers for review. HF&H will provide a list of potential proposers to the City. After City staff and the potential proposers have reviewed the documents and provided HF&H with their written comments, HF&H will confer with City staff and make appropriate revisions once to these documents. The draft agreement is included in the RFP as an attachment. The City Attorney is requested to make any changes directly to the documents in a strike-and-replace format.

### Subtask 2C: Attend Council meeting to approve RFP package

HF&H will attend one City Council meeting at which the City Council will approve the RFP and draft agreement. Once the RFP and draft agreement have been approved by the City Council, they can be distributed to potential proposers. HF&H will provide the City with a recommended list of potential proposers.

### Subtask 2D: Prepare for and attend proposers' conference

HF&H will schedule, along with City staff, a proposers' conference to be conducted shortly after release of the RFP. Potential proposers will have an opportunity to receive clarification of any issues and ask questions at this conference. HF&H will also accept written requests for clarification until a set deadline. HF&H recommends that contact between proposers and the City be controlled and will suggest methods to do so, based on City staff and City Council's desired level of interaction with proposers.

### Subtask 2E: Prepare addenda

HF&H will prepare written responses to questions posed at the proposers' conference, or submitted in writing, and prepare any necessary addenda arising from issues posed at the proposers' conference. All questions and responses shall be made available to all proposers in attendance at the conference.

### TASK 3: Review and Evaluate Proposals

### **Subtask 3A: Review proposals for completeness**

HF&H will perform an initial review of each proposal submitted for compliance with the City's RFP requirements and disregard incomplete proposals.

### **Subtask 3B: Evaluate complete proposals**

The specific criteria for which HF&H evaluates the complete proposals will be developed using input received from City staff and the City Council. Based on our experience in other cities, HF&H anticipates evaluating the proposals based on the following criteria:

- Exceptions taken to the terms and conditions of the draft agreement;
- Proposed total compensation (rate revenue) over the term of the agreement, based on the rates included in the financial section of the proposal;
- Experience of the proposers in providing the requested services in other jurisdictions, based on information contained in their proposals;
- Financial resources of the proposers, based on information in their proposals; and,
- Unique proposal features that exceed the RFP's minimum requirements.

### **Subtask 3C: Prepare follow-up questions for proposers**

After performing an initial review and evaluation, HF&H will provide each proposer with a summary evaluation of the company's individual proposal in order to confirm our understanding of the information presented in the proposal.

### Subtask 3D: Review responses and clarify unresolved issues

HF&H will review responses received from proposers and resolve any open issues to help ensure that proposers are satisfied with the representation of their proposals.

### **Subtask 3E: Interview proposers**

At this stage in the process, usually one, two, or three proposals are clearly more likely to be selected. Along with the City's evaluation team, HF&H will interview up to four proposers, scheduling all interviews on one day.

### Subtask 3F: Contact references for recommended proposer

HF&H will contact references provided for the proposer to be recommended to the City Council for award of the agreement. HF&H will summarize the results of the reference checks within the evaluation report.

### Subtask 3G: Prepare draft evaluation report

All proposals receive a preliminary evaluation. A detailed evaluation is performed of the one or two proposals that appear to offer the most value for the services and costs proposed. Additionally, HF&H will review the overall reasonableness of the operational and financial assumptions contained in the technical section of the proposals selected for detailed evaluation. After the evaluation is complete, HF&H will provide the City with a report describing the evaluation results.

### Subtask 3H: Review City comments and prepare final evaluation report

HF&H will review and incorporate City comments into the evaluation report and provide a final evaluation report

TASK 4: Negotiate With Top Ranked Contractors, and Prepare a New Agreement with Selected Contractor for City Council Approval

### **Subtask 4A: Participate in negotiating session**

HF&H will participate in a negotiation session with one or more haulers. Based on prior experience, final negotiations can usually be completed during one session per proposer, and the fee estimate includes costs for one session with one proposer. However, the City may prefer to negotiate with multiple proposers at this time, as multiple proposals may appear attractive prior to finalizing the agreement(s). Proposers are most cooperative when they are still in competition. After finalizing negotiations, HF&H would then assist the City's evaluation team in its determination of a final selection. If the City desires to negotiate further with the final selection, HF&H would assist in those negotiations as well.

### Subtask 4B: Prepare revised portions of agreement

Based upon the negotiations, HF&H will make one set of revisions to the final agreement negotiated with each proposer and ask each proposer to sign the agreement. The City can

then make a decision based on clearly defined contract terms, verses general promises often made in proposals and during negotiations. Also, at award, neither the successful nor unsuccessful proposers can debate what was or was not the final offer to the City.

### Subtask 4C: Attend one City Council meeting for approval of final agreement

HF&H will attend the City Council meeting at which the final agreement is expected to be approved.

### **WORKPLAN**

TASK DESCRIPTION	Sr. Vice President	Director	Senior Associates	Associate	Total Hours
Define Scope of Services & Prepare Procurement Strategy     A. Initiate Project         1 Review existing documents and prepare for kickoff meeting         2 Meet with City staff (meeting #1)         3 Prepare Project Plan	6	0	12	0	18
	4	0	4	0	8
	2	0	6	2	10
B. Define Scope of Services and Confirm with City     1 Review current service methods     2 Document recommended options for inclusion in RFP     3 Present recommended services/terms to Council (meeting #2)     C. Gather and Review Operating Data	8 4 6	0 0 0	8 4 6	0 1 0	16 9 12 48
Prepare and Issue Request for Proposals     A. Prepare draft RFP and Contract	12	8	60	50	130
<ul> <li>B. Revise documents once after review by City Attorney, other City staff, and potential proposers</li> <li>C. Attend Council meeting to approve RFP package (meeting #3)</li> <li>D. Prepare for and attend proposers' conference (meeting #4)</li> <li>E. Prepare addenda</li> </ul>	8	0	8	0	16
	6	0	6	0	12
	4	0	6	0	10
	4	2	12	2	20
3. Review and Evaluate Proposals  A. Review proposals for completeness  B. Evaluate complete proposals (maximum of four)  C. Prepare follow-up questions for proposers  D. Review responses and clarify unresolved issues  E. Meet with City staff to discuss preliminary evaluation (meeting #5)  F. Interview proposers (meeting #6)  G. Contact references for recommended contractor  H. Prepare evaluation report  I. Review City comments and prepare final evaluation report	1 12 4 4 5 8 1 12 4	0 0 0 0 0 8 0 0	4 40 8 8 5 8 1 24 8	0 16 0 0 0 0 0 6 16 0	5 68 12 12 10 24 8 52
Negotiate Final Agreement and Prepare a New Agreement     A. Participate in one negotiating session (meeting #7)     B. Prepare revised portions of Agreement     C. Attend Council meeting for approval of final Agreement (meeting #8)	8	0	8	0	16
	8	0	16	0	24
	6	0	6	0	12
5. Manage Project and Prepare Workpapers Total Hours	4	2	4	2	12
	<b>145</b>	<b>36</b>	<b>288</b>	<b>107</b>	576

### Page 3

## Negotiations Schedule

Activity	Performed By	Target Date/Notes
1. Profile current agreement	НF&Н	July 2009
2. Review key services, terms & conditions with City Staff	НF&Н	July 2009
3. Interview current hauler on key service issues	НF&Н	July 2009
4. Prepare data request, send to hauler and City	НБ&Н	August 2009
5. Prepare draft agreement	НF&Н	August 2009
6. Review draft agreement	City Staff, City Attorney	September 2009
7. Finalize draft agreements and provide to hauler	НF&Н	September 2009

## Negotiations Schedule (continued)

Activity	Performed By	Target Date/Notes
8. Submit Proposed Rates and Contract Exceptions	Hauler	October 2009
9. Evaluate Rates in Comparable Jurisdictions	НБ&Н	October 2009
10. Negotiate Rates and Terms	City Staff, HF&H, Hauler	October 2009
11. Finalize Agreement	HF&H, City Attorney	November 2009
12. Consider Agreement for Approval	City Council	November/ December 2009
13. Start Service Under the New Agreement	Hauler	November 1, 2010

Note that if negotiations are not successful, the City will have limited time in which to conduct a competitive contracting process.

### CITY OF MANHATTAN BEACH

### SCOPE FOR <u>NEGOTIATION</u> OF A SOLID WASTE COLLECTION AGREEMENT

### **SCOPE**

TASK 1: Define Work Plan & Develop Negotiation Strategy

HF&H will review relevant existing documents, identify issues and terms for the new collection agreement, and discuss issues with the City. Task 1 will result in direction for the development of the City's new agreement.

### Subtask 1A: Review existing background documents, prepare meeting document

HF&H will review the existing solid waste collection franchise agreement and the City's solid waste and recycling ordinances to gain an understanding of the City's existing solid waste programs and service arrangements. HF&H will review the recommendations made by the Environmental Task Force to the City Council, and the Council's response.

HF&H will prepare a discussion document for the kickoff meeting with the City that will include a list of contract terms and services. Based upon review of the current agreement, City ordinance and other relevant documents, HF&H will not only include the City's current terms, but also state-of-the-art options, and initial recommendations. This meeting document will facilitate the review of franchise agreement topics and issues.

### Subtask 1B: Meet With City Staff

HF&H will prepare for and conduct a meeting with City staff to discuss key issues relating to the negotiation of a new franchise agreement, and confirm the detailed schedule for the procurement process. HF&H will meet with City staff to discuss each issue and further define preferred agreement terms.

### **Subtask 1C: Prepare the Project Plan**

Based on discussions with City staff, HF&H will prepare a Project Plan that documents key issues, existing and alternative solid waste and recycling services, and schedule. HF&H will provide a copy of the Project Plan to the City and use it as a tool to manage the negotiation process.

TASK 2: Draft and Revise Franchise Agreement and Data

### **Subtask 2A: Draft franchise agreement and rate proposal forms**

HF&H will draft the City's new franchise agreement, based upon direction established under Task 1 for negotiating with Waste Management. HF&H will submit this draft

agreement to City staff and City Attorney for review and make one round of updates based upon City feedback. Comments from the City Attorney should be made directly to the franchise agreement file using the strike and replace mechanism to reflect the changes. Other City comments should be compiled into one list to avoid conflict among comments.

This draft will be submitted to Waste Management; along with rate proposal forms to be developed by HF&H. Waste Management will be instructed to propose rates based upon the provided agreement.

### Subtask 2B: Gather and review hauler operating data to evaluate the reasonableness of proposed rates.

In order to better evaluate the reasonableness of the proposed rates, HF&H will prepare data request forms to obtain operational data from the hauler. Based upon HF&H's industry knowledge, and data obtained from our having reviewed rates and operational data for dozens hauler operations, HF&H will inform the City as to whether the rates are reasonable, or if there is additional room to negotiate.

### Subtask 2C: Gather and compare rates and services in nearby and comparable cities

HF&H has a method by which to compare proposed rates and rate revenues as a whole versus other cities that are nearby, have similar services, and/or share the same hauler. HF&H will look at selected cities' rates and revenues as applied to the City Manhattan Beach's service levels and statistics. This comparison will help determine the reasonableness of the proposed rates.

TASK 3: Negotiate rates, terms, and conditions of desired services with contractor.

### Subtask 3A: Meet and negotiate with contractor, advise City as to value and reasonableness of requested contract change and proposed rates

Once the hauler has sent its response to the City, HF&H will meet with the City and the hauler to negotiate outstanding issues. HF&H anticipate that the hauler may request changes to the agreement. HF&H will evaluate the hauler's response for reasonableness, informing the City as to the value of any requested changes to both the City and the hauler. HF&H will then assist in negotiating to retain the terms and conditions most important to the City, while obtaining fair value in exchange for terms important to the hauler.

### Subtask 3B: Prepare revised portions of agreement

After finalizing terms and negotiating rates, HF&H will revise the agreement to reflect the results of negotiations. HF&H will submit the updated agreement to Waste Management for signing prior to bring forth to the City Council for approval of the final agreement.

### Subtask 3C: Attend one City Council meeting for approval of final agreement, finalize agreement

HF&H will attend the City Council meeting at which the final agreement is expected to be approved. At this point, the City Attorney should be able to finalize the contract, overseeing its signing and the attachment of documents, such as the performance bond. However, should additional terms need to be updated; HF&H will assist with contract revisions as needed.

### WORKPLAN

TASK DESCRIPTION	Sr. Vice President	Director	Senior Associates	Associate	Total Hours
Define Scope of Services & Prepare Negotiation Strategy					
Review exisiting background documents	6	0	12	0	18
B. Meet with City staff	4	0	4	0	8
C. Prepare Project Plan	4	0	8	4	16
2. Draft and Revse Franchise Agreement and Data					
Draft franchise agreement and rate proposal forms	12	8	50	30	100
B. Gather and review hauler operating data to evaluate the reasonableness of proposed rates	8	8	16	16	48
C. Gather and compare rates and services in nearby and comparable cities	8	8	16	24	56
Negotiate rates, terms and conditionss of desired services with Contractor     A. Meet and negotiate with contractor, advise City as to value and					
reasonableness of requested contract changes and proposed rates	36	0	32	0	68
B. Prepare revised portions of agreement	6	0	8	2	16
C. Attend one City Council meeting for approval of final agreement, finalize					
agreement	6	0	6	0	12
4. Manage Project and Prepare Workpapers	2	4	2	4	12
Total Hours	92	28	154	80	354



### ATTACHMENT A Letters of Support and Value Added Services

From: suzannemk [mailto:suzannemk@earthlink.net]

Sent: Saturday, June 20, 2009 4:46 PM

To: 'Portia Cohen'; 'Richard Montgomery'; 'Mitch Ward, Mayor Pro Tem'

**Subject:** Waste Management

Portia, Richard, and Mitch,

Grades of Green (formerly Planet Pals) has been working really hard to get our non-profit up and running so that we can roll it out nationwide. The paperwork was filed May 8<sup>th</sup> and our website should be up and running by August. We are really excited and of course appreciate everything you have done to help us.

I have been working a lot with Vickie Whipple of Waste Management and she has been amazing. She has also been helping me with the environmental task force's zero waste proposal and I am always amazed at her wealth of information and willingness to help.

I will not be at the meeting on July 7<sup>th</sup> but I wanted to put in a good word for her and WM. As you know, and as we have all discussed at one time or another, they have done a great job. During our research for the sub-committee, Anna discussed the amount of complaints the city has received and apparently there are very few. While this is extremely important, I think the thing that most impresses me is that WM is easy to work with, very concerned with the environment, and should be able to provide Manhattan Beach with the pilot programs we are looking for to have the most successful waste management program we can.

Thanks so much for considering my opinion. You guys are doing a fabulous job and I'm sure you will make the right decision for our city.

Best.



Suzanne Kretschmer Cell: 310 927-3415 Fax: 310 602-6263

Please consider the environment before printing this e-mail.

From: treppa97@aol.com [mailto:treppa97@aol.com]

Sent: Friday, June 26, 2009 8:00 PM

To: Gdolan@citymb.info

Subject: Recognition for Waste Management

Dear Mr. Dolan:

I wanted to take a moment to let you know how attentive and helpful Waste Management and their staff were in supporting an important school project that we undertook recently. My name is Giselle Appert and I am a teacher at del Sol School, a private, constructivist elementary located at 1700 Manhattan Beach Boulevard. My classroom of 15, 7-9 year olds decided that they wanted to do something to support our planet in honor/celebration of Earth Day. We partnered with National Geographic Kids Magazine's denim drive. The purpose of this drive, which took place on a national basis, was to collect recycled denim that would be converted to Ultra Touch Insulation and to establish a new World Guinness Record in the process. The eco-friendly home insulation made from the recycled denim is then used by Habitat for Humanity to help build homes for victims of natural disasters. Denim recyclying programs, such as this, keep 200 tons of waste out of landfills on a monthly basis!

We contacted Waste Management from the get-go, because we needed additional storage bins, plus hoped to visit a landfill to deepen our understanding of the need to recycle. Vickie Wippel and her staff at Waste Management were supportive throughout the entire process. They set-up a tour for us at the El Sobrante Landfill and under the guidance of Lily Quiroa, we visited the location, observed how trash is managed, saw the on-going preparation of a new landfill phase and collected ground water from a well to test for purity/seepage. El Sobrante is a state of the art operation, and well worth the visit. It was an amazing experience and the staff at Waste Management were completely available to us, informed about the processes and genuinely excited to share their knowledge with the children. Adult chaperones who attended the field trip were equally impressed with the experience and expressed that everyone should be made to tour a landfill to have a deeper understand of the need to be responsible and recycle.

Additionally, Vickie Wippel offered to collect denim for us. Apparently, denim often has to be separated out of the recyclable waste collected locally. Two days ago, Waste Management delivered two pallets of denim that was salvaged through their sorting efforts in a two week period. In addition to the 1200 pieces that we collected (enough to create insulation for two average-sized homes), I am estimating that their contribution included another 800 - 1000 pieces! This denim will go directly to fabris strippers here in California and become part of the Cotton Inc From Blue to Green process, to be converted into denim insulation.

A critical part of this project was in having the kids recognize that they can make a difference in our world and through their efforts real change can happen. To date, National Geographic has collected about 20,000 pieces of denim - our little school here in Manhattan Beach, through the efforts of 15 dedicated kids and support of adults in our community, Like Vickie Wippel, who took them seriously, were able to collect approximately 10% of the total amount collected by a national kids' magazine, across an entire nation! I think that's pretty amazing and worth mentioning.

I understand that Waste Management's contract is up for review and I wanted to take a moment to express my appreciation for the service that they provide, not only in keeping our city clean, but in their commitment to being eco-friendly and their interest in the community that they serve - they went way above and beyond the call of duty in supporting an important project, and thereby educating children who will be our future - for this I am grateful Please consider this when you make your decision about renewing their contact with Manhattan Beach.

Giselle Appert del Sol School 1700 Manhattan Beach Boulevard Manhattan Beach, CA 90266 Messages only: (310) 376-1223 From: kleserman@mediainsightgroup.com [mailto:kleserman@mediainsightgroup.com]

**Sent:** Friday, June 26, 2009 4:52 PM

To: rmontgomery@citymb.info; pcohen@citymb.info; mward@citymb.info; wpowell@citymb.info;

ntell@citymb.info

Subject: Waste Management Contract Renewal

Dear council members.

I read that the City of Manhattan Beach's contract with Waste Management ends October 2010 and City Council will be reviewing options in this regard. As a longtime resident of Manhattan Beach, I would like to take a moment to let the council know that we have found WM services to be simply outstanding in so many regards. From their always smiling, kind drivers who stop and wave to my young kids as they go about their trash pick-up on my street each week, to their diligence for going the extra mile and stepping out of their truck to retrieve a stray piece of trash that missed the dumpster and would otherwise be left on the street, to their willingness to help our family set up a small composting option, they have always been a company that provides excellent customer service to the residents of Manhattan Beach. Recently, I was involved with the 'Save the Teachers' rummage sale at American Martyrs and once again found nothing but outstanding community cooperation when we asked for their help with what was a very significant 'clean-up' effort. With a simple phone call to Vicky Wippel to explain our mission and concerns, she had a route manager personally stop by and assess our needs and then went above and beyond the call of duty to even arrange for off-hours delivery of more trash and recycling dumpsters. The route manager gave me his card and said to call him over the weekend if we needed anything! I can honestly say that I find it a rare occurrence to receive such outstanding service and commitment to customers among companies these days. While I'm sure the council has much to consider with regard to this contract, I felt I personally owed WM a moment of my time to let council know how much I appreciate and value the service they provide to Manhattan Beach residents. I can't imagine a company giving customers any better service than what we've received and I hope to see their trucks in our city for a long time to come.

Kim Leserman 1150 3<sup>rd</sup> St. ----Original Message----

From: Raymond, Ashlea A. [mailto:ARaymond@winston.com]

Sent: Wednesday, September 17, 2008 1:56 PM

To: Wippel, Vickie

Subject: RE: Leadership Manhattan Beach Environmental Session - Oct. 6, 2008

Vickie,

Thanks again for your presentation at Leadership Manhattan Beach. The class raved about your session. They really enjoyed the interactive quiz and recycling activity. It was a pleasure working with you and I hope we can have you come in again next year.

Thanks again,

### Ashlea Pflug

----Original Message----

From: Raymond, Ashlea A. [mailto:ARaymond@winston.com]

Sent: Thursday, September 11, 2008 10:42 AM

To: Wippel, Vickie

Subject: Leadership Manhattan Beach Environmental Session - Oct. 6, 2008

Ms. Wippel,

I am helping to organize this year's Leadership Manhattan Beach session on the environment. Our theme this year is going to be reduce, reuse, recycle. We would be thrilled if someone could talk to the class about recycling. Last year's recycling activity with Lisa Moore was very popular and received great feedback. We were hoping to do something similar this year. Would you or Lisa be available to give a presentation on recycling during the October 6, 2008 leadership session? We have a 45 minute time slot reserved (6:30 p.m. - 7:15 p.m.) specifically for recycling. We will also discuss plastics and green building during this session. I look forward to hearing from you. Feel free to contact me by email or directly at (213)615-1817.

Sincerely,

### Ashlea Raymond Pflug (Leadership Class of 2007) Associate

Winston & Strawn LLP 333 South Grand Avenue Los Angeles, CA 90071-1543

T: +1 (213) 615-1700 F: +1 (213) 615-1750

email | www.winston.com



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### Wippel, Vickie

From: Eric Marsh [emarsh@gracelb.org]

Sent: Wednesday, January 09, 2008 3:55 PM

To: Wippel, Vickie

Subject: thank you

Vicki,

Thank you (and your whole team) for your generous gifts for our son's three year-old birthday party. Noah had a blast, and our guest were astounded at the truck, the mini-cans, pencils, bag and coloring books; my wife even made a Waste Management cake. As requested, attached are some pictures (including the poster I made for the entrance to the party).

Again, thank you very much for your kind (and quick) customer service. It was beyond the call of duty in every way.

Warmly,

Eric Marsh





WM Staff donates goodies to many birthday parties each year. And drivers often visit parties off Polliwog Park to the delignt of party guers.



Dear Ms. Wipple,

the time out of your busy schedule to speak to our ASB class. Your ideas much appreciated.

Corresponding Societary, MBNS ASB

### Wippel, Vickie

Subject:

FW: Middle School Recycling

----Original Message-----From: amgmb@aol.com

To: suzannemk@earthlink.net; lisaryder@vel.net; lisa.coppedge@gmail.com; vwhippel@WM.com

Sent: Fri, 24 Apr 2009 12:11 pm Subject: Re: Middle School Recycling

Thank you for the excellent insight, I appreciate the advice. Here at MBMS we are also thankful for Waste Management's genorous donation. The students and staff here are also very receptive to the idea. Only 5 days after putting the bins out in the quad more than half of them were full! We were also able to work with other similar bins previously donated to the school. The Ecology Club here is already working on a recycling carnival game to play at our 5th grade carnival. As the Campus Ecology Coordinater at MBMS, what I am trying to say is thank you to Waste Management we couldn't have done it without you. I hope that I am able to continue to work with you at Mira Costa and that this great partnership continues with MBMS.

Thank you for your support, Adam Gerard

----Original Message----

From: suzannemk < suzannemk@earthlink.net>

To: amgmb@aol.com

Cc: 'Lisa Ryder Moore' < lisaryder@vel.net>; 'Lisa Coppedge' < lisa.coppedge@gmail.com>;

vwhippel@WM.com < br > Sent: Tue, 21 Apr 2009 1:07 pm

Subject: Middle School Recycling

Adam,

Great news about the recycle totters! I am so happy that the middle school is finally starting to implement more recycling on campus and thankful for Waste Management's generous donation.

To answer your question, the kids at Grand View roll the totters from class to class collecting the recycling. Once it is collected, they roll the totters out to the=2 0large recycling dumpster and line the bins up neatly by the fence. Waste Management then comes by and empties the totters into their recycling truck. Once they are empty, the janitors roll the totters back into the school.

Lisa Ryder Moore helped Grand View coordinate this effort and it may be easier for you now t hat we are doing it at Grand View. We have been able to cut back our trash pick-ups from 5 times a week to 3 times a week saving the school around \$7,000 per year. Hopefully your efforts will also generate savings for the school.

Good luck and way to go!!!

Suzanne Kretschmer Cell: 310 927-3415 Fax: 310 602-6263

Tel. 310-545-5313 Fax. 310-545-7203



April 21, 2009

Vickie Wippel Waste Management 1970 E. 213th St. Long Beach, CA 90810

Thank you, so much for being a sponsor for our 11th annual Manhattan Beach Chamber Women in Business Conference. What an exciting day. This event has become such an important part of our Chamber. I am so proud to be part of it. Without your help we couldn't possibly have this wonderful happening. Because of your generosity we will be giving scholarships to Mira Costa Seniors and to the Wellness Community. Once again thank you for all you do. We will be starting the planning of next year's conference in just a few weeks.

I look forward to seeing you soon.

Sincerely,

President | CEO



February 23, 2009

Vickie Wippel Waste Management 1970 E 213th St Long Beach, CA 90810

Dear Ms. Wippel,

Thank you for your generous sponsorship in the amount of \$500.00 as a Strand Cruiser Sponsor to the Richstone Family Center's 22nd Annual Pier-To-Pier Walkathon received on February 19, 2009.

Richstone's Walkathon is our largest community fundraiser and your support plays a critical role in ensuring that we are able to continue the pursuit of our mission of preventing and treating child abuse, strengthening families, and preventing violence in families, schools and communities.

The dollars raised from the Walkathon go directly to support the vital programs and services we provide including counseling, parenting and anger management classes, home visitation, afterschool programs, special family events and a transitional living program for young women emancipated from foster care. In 2007-08, over 4,500 children and their families benefited from Richstone's programs and services.

Thank you again for your contribution to help us to keep children safe and strengthen families in out community. We hope to see you at the Walkathon on Saturday, April 25, 2009.

Respectfully,

Sherry Kramer

Chair, 2009 Pier-to-Pier Walkathon

Thenk Kean

The Richstone Family Center is a registered 501 (c) (3) non-profit organization. Federal Tax ID: 23-7373745.



### THE CITY OF MANHATTAN BEACH

Portia P. Cohen

Mayor

Mitch Ward

Mayor Pro Tem

Richard Montgomery

Councilmember

Nicholas W. Tell, Jr. Councilmember

Wayne Powell

Councilmember

Tim Lilligren, C.P.A.

City Treasurer

City Hall

1400 Highland Ave. Manhattan Beach California 90266 (310) 802-5053 (310) 802-5051 (Fax) www.citymb.info April 23, 2009

Waste Management Vickie Whipple and Susan Moulton 13940 Live Oak Ave. Baldwin Park, CA 91706

Dear Vickie & Susan,

Thank you very much for your generous donation to the 2009 Manhattan Beach Youth Recognition Award. Through your contribution and the contributions of others, this year we awarded \$3,875 to two exceptional high school students to use in their pursuit of a higher education.

We received 54 applications for this year's award program from juniors and seniors attending Mira Costa High School and various inner city High Schools in Los Angeles. Each of their applications demonstrated outstanding academic achievement, a sincere commitment to serving the community and plans to pursue their academic careers after high school.

This year's award recipients are two accomplished seniors; Sam Hein from Mira Costa High School and Kiara C. Williams from the California Academy of Mathematics and Science. Both of these students have done well academically and have given much volunteer time to public service. Another category was created this year; the Manhattan Beach Youth Recognition Award Honor Student who was awarded \$1000 and is a senior at Pueblo de Los Angeles.

We presented each recipient with award certificates and checks at the City Council meeting on April 21<sup>st</sup>. And I personally acknowledged all of our 2009 sponsors and presented those in attendance with a certificate of appreciation.

I would like to thank you again for your contribution to this year's Manhattan Beach Youth Recognition Award and hope that we can count on your support again next year!

Sincerely,

Mitch Ward Mayor Pro Tem



April 23, 2009

Dear Mustang Supporter,

Thank you for your generous support of the 2009 Mira Costa Boys' Volleyball Program.

The boys are off to a great start! The Varsity has already earned the championships at the "Best of the West" Invitational in San Diego and the Karch Kiraly "Tournament of Champions" in Santa Barbara. The Fresh/Soph and J.V. teams also both won tournaments.

We welcome your attendance at our games. Please visit <a href="www.costavolleyball.com">www.costavolleyball.com</a> to access our schedules and photos of our season!

As our "THANK-YOU" for your advertisement, we will take every opportunity to patronize your business. We look forward to your continued support in 2010.

**GO MUSTANGS!!** 

Mike Ninnis Head Coach

### Certificate of Appreciation

The City Council of the City of Manhattan Beach does hereby recognize

### Waste Management

for their generous contribution to the

Youth Recognition Award Program

2009

Dated this 21st day of April, 2009

Portia Cohen, Mayor

Mitch Ward, Mayor Pro Tem

Nick Tell, Councilmembe

### Manhattan Beach Anified School District Certificate of Appreciation

This certificate is awarded to

Vickie Wippel, Waste Management For participation in the 2009 Career Expo at Mira Costa High School

Severy J. Rohrer, Superintendent

3-4-09 Date 3-4-09



Manhattan Beach Unified School District

Date

Thursday, January 29



#### Serving the Communities of Manhattan Beach, Hermosa

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Works from which 5 artists are displayed on this week's Stepping Out cover?

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from Archives: Manhattan Beach News

### Innovative city partnership honored

by Julie Sharp

(Updated: Wednesday, January 28, 2009 2:57 PM PST)

The spotlight shined on the city of Manhattan Beach in Washington, D.C., recently as the mayor accepted an outstanding achievement award at the United States Conference of Mayors for the city's business partnership with Waste Management.

In an effort to expand environmental policies and programs at each school, the city partnered with Waste Management, the School District and volunteers from Planet Pals, a Manhattan Beach Unified districtwide recycling/environmental program that originated at Grand View Elementary.

In June 2008, Waste Management evenly distributed \$5,000 in grant funds for environmental programs at the schools after identifying current environmental practices at

Constant for the state of the s

Mayor Richard Montgomery with Vickie Wippel, Everett Bass and Barry Caldwell of Waste Management in Washington, D.C., accepting an award for Manhattan Beach's partnership with Western Waste and the schools for extended recycling.

each school, what was lacking and how to improve.

The waste audit of each school found that many classrooms did not have recycling containers and as a result, Waste Management provided some along with a couple of composting bins, per the school's request.

The schools chose how to spend the environmentally designated grant funds which included supplying reusable gloves to students at Pacific

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Elementary for a campus cleanup day, a green awareness day, "Green Day," at Manhattan Beach Middle School and Mira Costa chose to expand its lunchtime recycling of bottles and cans.

Four cities, including Manhattan Beach, won outstanding achievement awards at the United States Conference of Mayors Jan. 18. The three other cities to be awarded were Fayetteville, Ark.; Los Angeles, Calif.; and Phoenix, Ariz.

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From: Anna Luke [aluke@citymb.info]

Sent: Thursday, September 18, 2008 3:20 PM

To: Anna Luke

Subject: MMT Beach Clean Up - thank you!

#### Hi everyone,

Thank you to all who participated in the MMT Beach Clean-Up and social at Beaches last Friday! In about 40 minutes we picked up between 55-60 pounds of trash! Steve Charelian won the grand prize by finding a large wine glass still in tact — other "finds" were shoes (!) and alcohol containers. Many of us were surprised at just how many cigarette butts and bottle caps were immersed in the sand.

Also, I'd like to thank Waste Management again for providing the t-shirts, bags, gloves and end-of-event waste pick up for the day.

Danny Brown from the Easy Reader wrote a story on the event (and scavenging in MB) and it is published in today's issue – September 18, 2008 on page 18. Take a moment to read it and give yourself a pat on the back for helping to clean our beach!

Thanks again,

#### Anna

#### Anna Luke

Public Works Management Analyst

City of Manhattan Beach

(310) 802-5363 office

(310) 802-5301 fax

aluke@citymb.info

Please consider the environment before printing this email.



On Friday afternoon approximately 35 mid-management and upper management city employees filtered downto the beach to pick up trash. This week's hour long environmental excursion was part of a monthly, ritual where mid-management employees in the city's different departments meet for an event. This heip builds teamwork between the different departments and reminds them that even though they're separate they're all working for the people of Manhattan Beach," said City Manager, Geoff Dolan. Inithis photo Anna Luke of the city's public works department adds a pair of shoes she found on the beach to a pile of trash, while fire chief Scott Ferguson (in blue) and other city employees wait their turn to deposit trash. Photo by Danny Brown

**United States** Environmental Protection Agency

Regional Administrator 75 Hawthorne Street San Francisco, CA 94105-3901 Region 9, Arizona, California Hawaii, Nevada, Guam American Samoa. Northern Mariana Islands



For Immediate Release: April 16, 2009 Contact: Wendy Chavez, 415-947-4248 chavez.wendv@epa.gov

# U.S. EPA Honors 8 Southern California Environmental Heroes

40 groups and individuals recognized for outstanding achievement in protecting the environment

SAN FRANCISCO -- During the agency's 11th annual Environmental Awards Ceremony in San Francisco today, U.S. EPA acting Regional Administrator Laura Yoshii recognized eight Southern California organizations and individuals in recognition of their efforts to protect and preserve the environment in 2008.

"It is a great pleasure and honor that we can recognize the innovative and important environmental work achieved by this year's impressive group of organizations and individuals, and the example they set for all of us to follow," Yoshii said. "This year's winners and nominees have made superb efforts to protect and preserve our air, water and land, and increased awareness of the environmental challenges we all face."

The Pacific Southwest's Environmental Awards program acknowledges commitment and significant contributions to the environment in California, Arizona, Nevada, Hawaii, Pacific Islands and tribal lands. Forty groups and individuals were selected from over 200 nominees received this year from businesses, local, government officials, tribes, media, environmental organizations and community activists.

The Southern California winners are:

Million Trees Los Angeles A City Of Los Angeles Green Initiative Los Angeles

Last year, the Million Trees Los Angeles initiative engaged tens of thousands of individuals, businesses, and community groups in tree planting and maintenance -- increasing L.A.'s annual tree planting tenfold and creating a legacy of environmental activism. The trees will benefit the environment for generations to come, providing shade for cooling, reducing electricity demand for air conditioning, and, in turn, lowering greenhouse gas emissions. In addition to tree planting, the initiative includes community organizing and civic engagement, environmental education, and career opportunities in green industries - all which engage schools, residents and businesses to work collectively. The initiative also hosted the nation's largest 2008 "Get Your Green On" Environmental Youth Conference, with over 5,000 youth participants, plus teachers and parents. The conference offered opportunities for ongoing environmental activism through community organizations, volunteering, service learning and careers.

Manhattan Beach Planet Pals

Manhattan Beach

Manhattan Beach

Planet Pals

Manhattan Beach

Planet Pals is a non-profit organization whose mission is to raise environmental awareness through

education, create a sustainable school, and encourage people to "take a step" to make a difference.



Planet Pals offers a walk-to-school program, trash-free lunches, newsletter earth tips, suggestions on removing harmful cleaning supplies and pesticides from campuses, recycling and composting education, e-waste fundraisers, energy saving tips and more. Their "Trash Free Tuesday" program started with 650 students using 40 Hefty trash bags per day at lunch, and they are now down to an average of two bags a day -- and a record low of only 1/2 a bag! Planet Pals was started in 2007 by parent volunteers in Manhattan Beach, who continue to work with school personnel, city leadership, and the private sector to support sustainability programs and environmental education for the local school district.

#### Ramona Band of Cahuilla

#### Anza

The Ramona Band of Cahuilla Indians of Southern California has become the first fully "off grid" reservation with 100 percent renewable energy power for all facilities. Over the past decade, the tribe received funding from the Department of Energy, Housing & Urban Development and other agencies to build a sun and wind-powered energy system, and develop an ecotourism and training business. The tribe is now developing an ecotourism center as a renewable energy destination resort. The Eco-Center will also teach people about Cahuilla culture. The training component will provide consulting and ecotourism start-up business services to enable other tribes to replicate or adapt this model for business development. Once the Eco-Center opens in late 2010, the tribe will have the only Native American-owned facility to train other rural/remote tribes to adapt this model for economic development.

# University of California, Irvine Sustainable Transportation Program Irvina

UC Irvine's Sustainable Transportation Program is reducing congestion, improving air quality, and reducing greenhouse gas emissions by providing alternatives to one-person-per-car driving. The program eliminates more than 39 million vehicle-miles travelled, more than 19,000 tons of greenhouse gas emissions, and saves the university community more than \$21 million annually. The university achieved a 1.87 Average Vehicle Ridership, the highest for any employer of comparable size in Southern California. The program includes one-on-one commuter counseling, construction of an extensive network of bike/pedestrian paths, retrofitting the entire campus shuttle fleet to operate on biodiesel, and specialized nitrogen oxides traps to further reduce shuttle emissions. Other actions include replacing traffic lights with LEDs, timing traffic lights to reduce fuel-burning waits, improving shuttle service, and restricting car parking by students.

# Santa Ynez Chumash Environmental Office and Chumash Casino Resort Facilities Management Santa Ynez Band of Chumash Indians Santa Ynez

The Santa Ynez Band of Chumash Mission Indians has become a leader in greening casino and resort operations. Their green strategies include installing a white roof to cool their casino building; waste sorting and recycling; a composting and kitchen oil and grease management program; and reuse/recycling of used uniforms. To save water, the tribe installed a gray water drip irrigation system, low-flow toilets and showerheads, waterless urinals, and landscaping with native and low-water plants. To save energy, they provide shuttle buses -- reducing 800 car trips per year. They've installed an advanced heating and cooling system, compact fluorescent and LED lights, including LEDs on slot machines, and a reflective liner on their building shell. Employees use "Green Seal" certified cleaners, microfiber mops, and battery operated cleaning equipment. These changes save

From: Sent: kleserman@mediainsightgroup.com Monday, May 04, 2009 10:24 AM

To:

Wippel, Vickie

Cc:

aluke@citymb.info; 'Susan Warshaw'

Subject:

Many Thanks!

#### Hi Vickie,

I just wanted to say THANKS again for all your help with the dumpsters! The sale was a huge success and raised more than \$35K that will go directly to Manhattan Beach Education Foundation's fundraising efforts to helping save the jobs of teachers in MB that have received pink slips due to state cuts to education funding. Waste Management will be mentioned in all our 'thank you' promotions that will be coming out over the next few weeks. I also made sure to tell city councilman, Richard Montgomery, what a great help you guys were. We simply could not have done it without your help.

# DailyBreeze.com

# **Making Eco-Friends**

By Kristin S. Agostoni, Staff Writer

Article Launched: 04/27/2008 10:04:00 PM PDT



First-graders Charlie Boiler, left, and Dane Colmery of Grand View Elementary School in Manhattan Beach eat lunch out of their reusable containers. (Brad Graverson/Staff Photographer)

The Manhattan Beach girl walked up to Inga Middleton with a handful of messy leftovers.

She held up a partially eaten baked potato, still smeared with butter or sour cream, and then asked the golden question: Can this be recycled?

The potato was no candidate for the big blue bin outside the Grand View Elementary School cafeteria. But Middleton was content the student stopped to think about it.

After helping launch a program a year ago to introduce more environmentally friendly initiatives at the Manhattan Beach campus, she and other parents say their message has spread.

And not just around Grand View - which now uses a composter to break down lunch trays made of sugar cane - but to six other district campuses and the Catholic school American Martyrs.

"Really, what we're targeting is the learning," Middleton said recently as she watched Grand View students pull out reusable sacks - free of plastic sandwich bags - at their lunch tables.

"They have to think about what they do before they throw something away," she said. "They're bringing it home and educating their parents."

Much of the credit for the school's ecoconscious focus these days belongs to Planet Pals, the coalition co-chaired by Middleton and fellow Grand View parents Lisa Coppedge and Suzanne Kretschmer.

Although initially just a Grand View group when it formed last school year, the organization now has chapters at various campuses and works closely with other parents, teachers and administrators.

And its focus extends beyond what's getting junked at the cafeteria - to promoting environmental awareness, composting and encouraging the use of e-mail for weekly school announcements. The group estimates that practice will save 35,000 sheets of paper per year.

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"They said, if you keep accepting paper, people don't get it," recalled Grand View Principal Rhonda Steinberg, who, with other staff members and the school Web master, has worked with Planet Pals to make changes, including the Gator Gazette's digital transformation.

"They just continue to be really in the forefront in educating students to take a step and raising environmental awareness," Steinberg said.

The Manhattan Beach group VOICE - Volunteers and Organizations Improving the Community's Environment - honored all three women recently at a city-sponsored Earth Day celebration.

"I just saw boundless energy and dedication and intelligence," said board member Lisa Ryder Moore, who met the Planet Pals trio while working as a consultant for Waste Management. "They've become real leaders."

Planet Pals got started about a year ago after the president of Grand View's Parent Teacher Association asked Middleton to head an environmental group, Middleton said. She suggested Coppedge share in the responsibilities.

Neither has environmental science backgrounds - Coppedge worked in business development for a software company and Middleton was an attorney before both stayed home with their children - but they wanted to promote environmental awareness.

Last year, the women spoke at assemblies,

wrote eco-friendly tips for families and encouraged students to walk to school, Coppedge said.

When Kretschmer, a former mortgage broker, joined them this school year, her trash-free lunch initiative expanded the focus more to school recycling practices and eliminating waste.

When they got stumped by questions from other parents, they decided to tour Waste Management's Carson recycling plant.

"The biggest question was, are the juice boxes recyclable?" Middleton said. "We had so many people coming up to us, and I figured, we've really got to find out from the source."

The community's interest in recycling and the onslaught of questions prompted the company to conduct its first trash audit of a school district a way of tracking what got junked and how schools could change bad habits.

The audit found that in some cases, students and staff members didn't know what could be tossed into the blue containers, while in other instances, they weren't positioned prominently, or were too tiny to hold the loads, said Vickie Wippel, the company's community relations manager.

"Some schools didn't have the right size recycling bins to handle everything that was recycled. And because of that, some of it was going in the trash bins," said Wippel, who is revisiting the schools to decide what changes are

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#### feasible.

Last week, the company announced the district will receive \$5,000 through its 2008 Keep America Beautiful Target City Awards program. The money will be distributed evenly among the schools for composting, recycling and other environmental programs.

At Grand View, students use a brown composting bin to break down sugar-cane lunch trays, which are new this year thanks to a private donor. The trays took the place of their plastic foam counterparts.

The composter, which came courtesy of the city, offers students a hands-on science lesson.

As parents from other schools watched recently, Kretchsmer turned the handle on the brown barrel to help redistribute the contents: old trays, food waste, wood shavings, water and leaves.

With carbon and nitrogen working together to create a chemical reaction, the contents get broken down into dirt in roughly two months, she said.

And with trash-free lunch days, Planet Pals estimates Grand View has reduced its rubbish from 40 bags to 5.

"I'm so proud of the kids and parents at Grand View for embracing this program," Kretschmer said.

Coppedge said schools throughout the district

are now making eco-conscious changes in different ways.

Some want to try new initiatives or build upon existing programs on neighboring campuses, while others have modified ideas to fit their needs. Walking to American Martyrs isn't possible for students who live outside the area, she explained, but carpooling is recommended.

"We can feed off each other now," Coppedge said.

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From:

Wippel, Vickie

}ent: Subject: Friday, February 20, 2009 2:32 PM

Subject:

FW: WM Partners with PBS for program on green schools

Hello-

I wanted to let you know that PBS is coming to Manhattan Beach to film a segment of its hit show "Curiosity Quest" at Grand View Elementary. It will be covering the school's green program that has become a model for the region.

I am so pleased to announce that WM is underwriting a portion of the production costs through a \$5000 joint "WM-Keep America Beautiful" grant. WM is a corporate sponsor of Keep America Beautiful, and together we provide grants every year to support community and environmental efforts. This grant is one of only a handful distributed nationally.

This "Curiosity Quest" program will be aired nationally and will inspire schools and students across the United States to be more environmentally aware during the school day. It is also one more way we are supporting the community of Manhattan Beach.

Below is an article that ran in The Daily Breeze announcing the filming. Thanks so much for partnering with WM and continuing to "Think Green,"

Vickie Wippel Community Relations Manager Waste Management Cell- 310-984-4501

# PBS will feature Manhattan Beach school's effort to be zero-waste

By Nguyen Huy Vu Staff Writer

Posted: 02/15/2009 10:12:00 PM PST

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Lisa Coppedge, part of a parents group that organizes green activities at Manhattan Beach s Grand View Elementary, leads kindergartners through an exercise on how to recycle such things as plastic containers, eggshells and carrots. The school s green program will be filmed for a PBS "Curiosity Quest" episode. (Brad Graverson/Staff Photographer)

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Lisa Coppedge is on a mission to inspire local students about joining Grand View Elementary School's green movement.

She stands in front of Tracy Lombardi's kindergarten class on the Manhattan Beach campus with a trash bag filled with plastic bottles, aluminum cans and vegetable scraps.

"What are the three things we need to do to save the planet?" asks Coppedge, a Grand View parent.

Hands spring up.

"Reduce, reuse and recycle," Claire Russo, 5, answers confidently.

So why do we need to save natural resources like trees?

"They give you fruits and vegetables," says 5-year-old Collin Tournat.

And?

"They make oxygen for us," says Jack Diener, also 5.

Later, the kindergartners split up into two teams and try to figure out where each item in Coppedge's trash bag should go.

Light bulbs? Trash. Plastic yogurt container? Recycle bin. Leftover carrots, eggshells and pumpkins? Compost heap.

The campus for nearly two years has been pushing environmental initiatives and hopes the efforts will continue to spread to other campuses.

The

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Public Broadcasting System show, "Curiosity Quest," is scheduled to come to the school Feb. 24 to film its 100th episode. The show will highlight the school's mission to become a zero-waste school by the year 2013.

In addition to the educational programs, the campus has set up five compost heaps, created a pesticidefree garden and a walk-to-school day, and reduced trash from lunches.

Students have successfully lobbied the Manhattan Beach City Council to ban plastic grocery bags in the city.

An Earth Club also has been formed and is working to clear out a nearby hill to bring in native plants to encourage a return of local butterfly species.

Science teacher Tanya Sanchez said about 15 students from her fifth-grade classes have been taking the lead on the different environmental projects.

"They've been digging up dirt and have been very good about doing all of the work," Sanchez said.

"It's been rewarding to see because this isn't about a grade. They feel responsible for the planet."

Principal Rhonda Steinberg said it's been "exciting" to see the progress that parents and students have been able to accomplish in such a short amount of time.

"We have the whole community caring about the environment," she said.

On Thursday, parent Susanne Kretschmer helped record pledges from teachers who promised to limit the amount of electricity, water and trash. The pledges will be included in a movie that will be shown on

campus and streamed on the Internet as part of Earth Day festivities in April.

Kretschmer, Coppedge and parent Shaya Kirkpatrick are heading up the parents group that has organized all the green activities on campus.

Kretschmer said she has been invited to schools and cities around Southern California to talk about Grand View's success. She said the group hopes to eventually form a nonprofit to help other schools start their own green movement.

"It's become a bigger success that we ever imagined," she said.

"In the Classroom" is a series that focuses on what's happening at one South Bay school each week. If you know of an interesting class, teacher or program in the area, please e-mail Nguyen Huy Vu at <a href="mailto:vu.nguyen@dailybreeze.com">vu.nguyen@dailybreeze.com</a> or call him at 310-543-6627.

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Waste Management is the leading provider of comprehensive waste and environmental services and has pioneered environmentally smart ways to manage the 4.5 pounds of trash Americans produce every day.

From: Sent: To:

Suzanne Kretschmer [suzannemk@earthlink.net]

Tuesday, February 24, 2009 8:37 PM

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'Tracie Haber'; 'Zigi Edmonds'

'Rhonda Steinberg'; 'Richard Montgomery'; Wippel, Vickie

Cc: Subject:

**Curiosity Quest** 

Pals.

We wanted to tell you all that Curiosity Quest came to Grand View today to film our green efforts. We have to say that we got goose bumps more than once watching the kids take ownership of the environment and watching them tell the host everything they have learned about caring for our earth. For all of you who helped with the filming, or helped your child prepare, THANK YOU!!! Joel had no idea that he was walking into a hive of type A moms who had it all figured out. We think this was his easiest gig ever!

The film crew was there from 7:00 am to 3:00 and covered our walk to school program (we had our mascot there and over 90 kids walk through the 26th St. gate), trash-free Tuesdays (today we had a record low of only  $\frac{1}{2}$  a bag of trash for over 650 kids – this is not a misprint – one-half of a bag of trash for 650 kids!!!), the organic garden, in-class composting and recycling, the native garden, the e-waste recycling program, the Go Green Challenge, asking the city to ban plastic bags, the paperless Gazette, Planet Pal tips, kids questions and answers etc. During lunch, we looked out over the cafeteria and almost every single kid was wearing green and eating out of a trash free lunch. We were so proud that we had really gotten our message across to the parents. They may not choose to pack a trash free lunch for their kids every day, but today proved that they know how to do it!!!

We even had Mayor Montgomery, Vickie Wippel and one of the WM trash trucks there to cheer us on. It was a great day and we just wanted to share it with you.

We don't know when it will air yet, but of course we will keep you posted.

Thanks for all your support and everything you do - it makes a difference!

Suzanne, Lisa and Shava

Please consider the environment before printing this e-mail.